



**I-84 HARTFORD PROJECT**

# **I-84 Hartford Project & I-84/I-91 Interchange Study**

## **Briefing to Regional Municipalities**

**March 8, 2016**



# Meeting Overview

1. Introductions
2. I-84 Hartford Project Presentation
3. Discussion
4. I-84/I-91 Interchange Study Presentation
5. Discussion





## I-84 HARTFORD PROJECT

HARTFORD

CLAY ARSENAL

# Where is the I-84 Hartford Project?







# I-84 Mainline Crosses RR Twice







Currently 80% of highway is elevated (30 acres)

Orange = elevated or structure







## I-84 HARTFORD PROJECT







# I-84 Project background

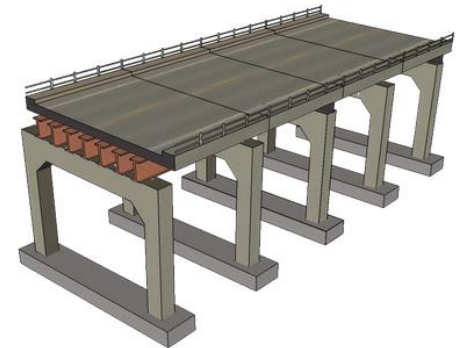
- Rail line built in 1830s
- East-west expressway – 1940s/50s
- I-84 built in 1960s
  - Designed to avoid impacting rail
  - Prior to NEPA
- Soon realized effect on Hartford not all positive
- Now, have opportunity to rethink the previous design



***“The impact of the I-84 freeway upon the physical environments into which it was introduced has been both dramatic and overwhelming.” - 1970 CTDOT & FHWA***

## Why is it Needed?

- Bridge structural deficiencies
- Operational and safety deficiencies
- Mobility deficiencies





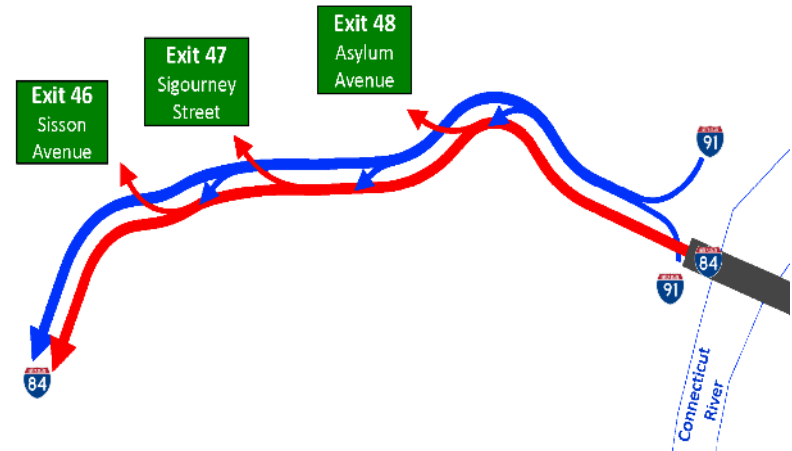
# Bridge Structures (Viaduct)

- Reaching end of lifespan
- Cost of repairs = \$60M since 2004
- An additional \$80M over next 5 years
- Bridges are safe; deterioration will continue



## Operations and Safety

- Eight full / partial interchanges
- Weaves
- Lane drops
- Sharp curves
- High crash rates





## Mobility: Moving People and Goods

- Designed for 55,000 vehicles per day
- Carries 175,000 vehicles per day
- Freight volumes are above national average



# Mobility: Moving People and Goods

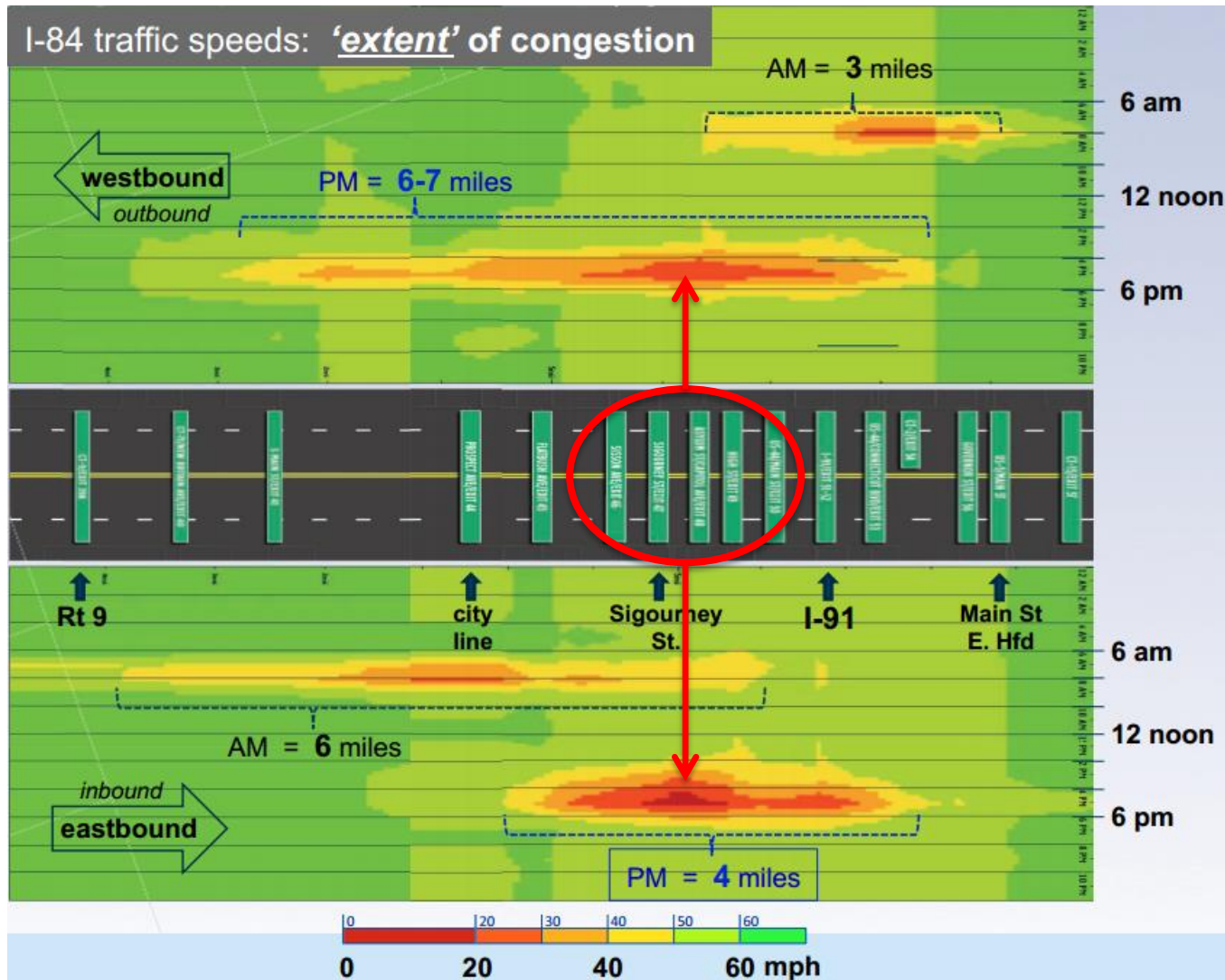
- Improved pedestrian and bicyclist connections
- Transit, parking are also considerations





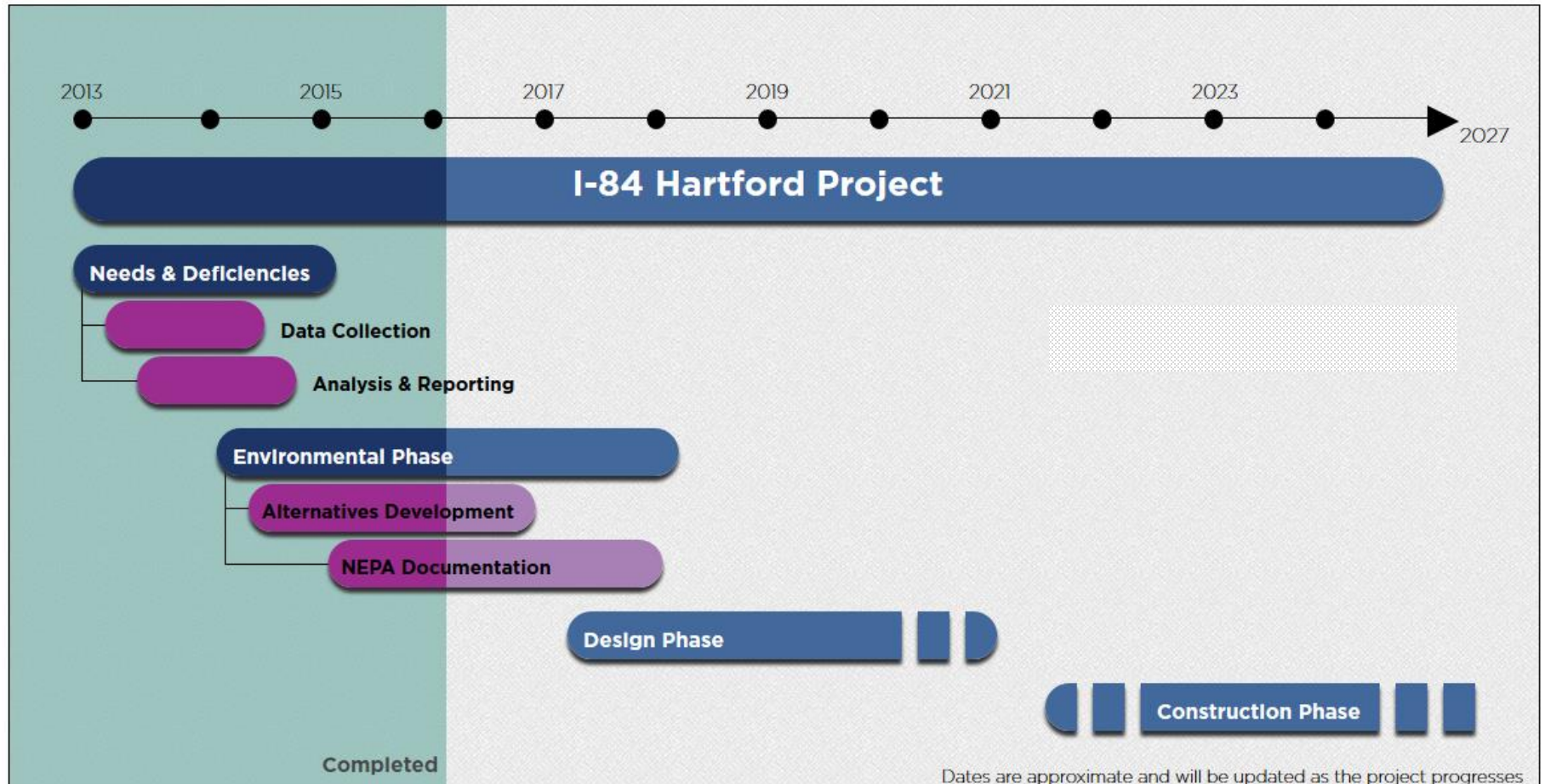


# Traffic Congestion





## Project Schedule



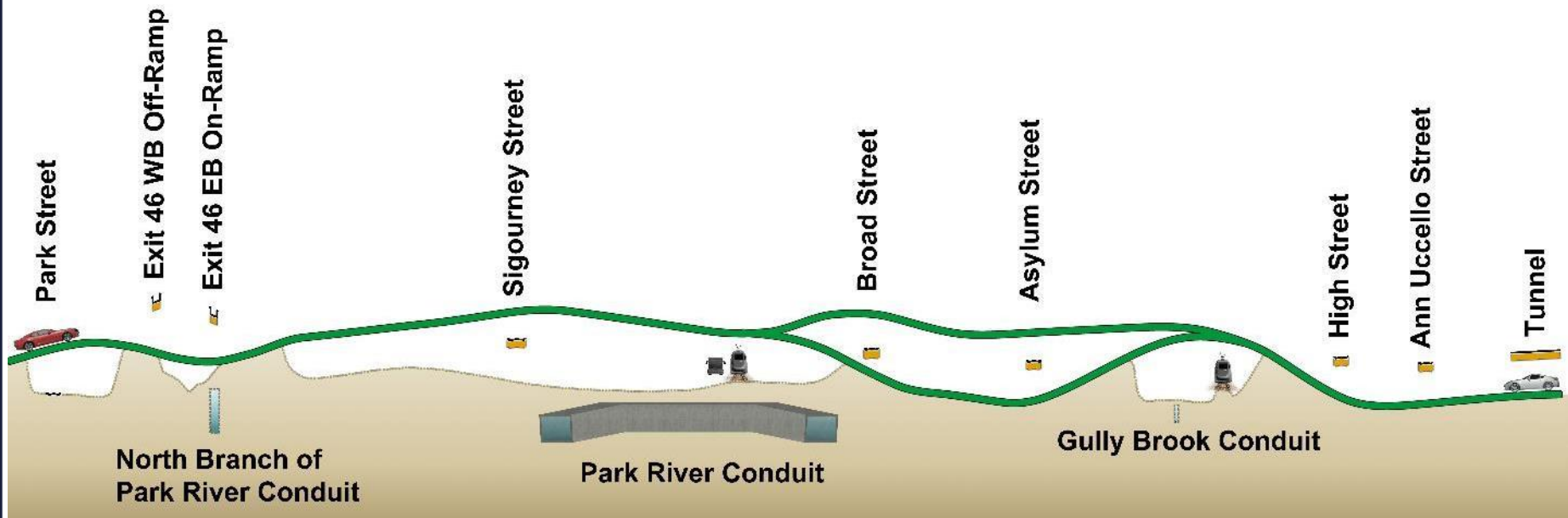


# Alternatives & Screening Process



## Mainline Alternatives

- Alternative 1: No Build
- Alternative 2: (Elevated Highway)
- Alternative 3: (Lowered Highway)
- Alternative 4: (Tunneled Highway)



## Mainline Alternatives

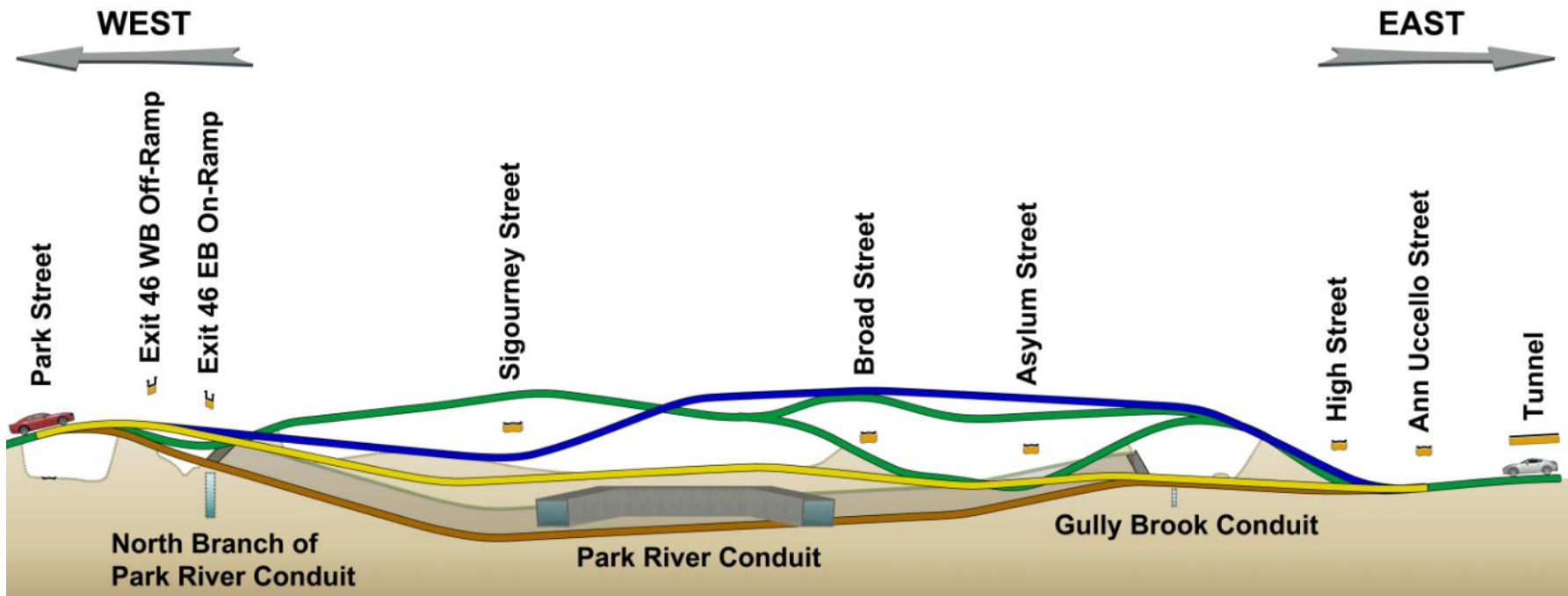
- Alternative 1 (No-Build)
- Alternative 2 (Elevated)
- Alternative 3 (Lowered)
- Alternative 4 (Tunnel)

Green

Blue

Yellow





Brown

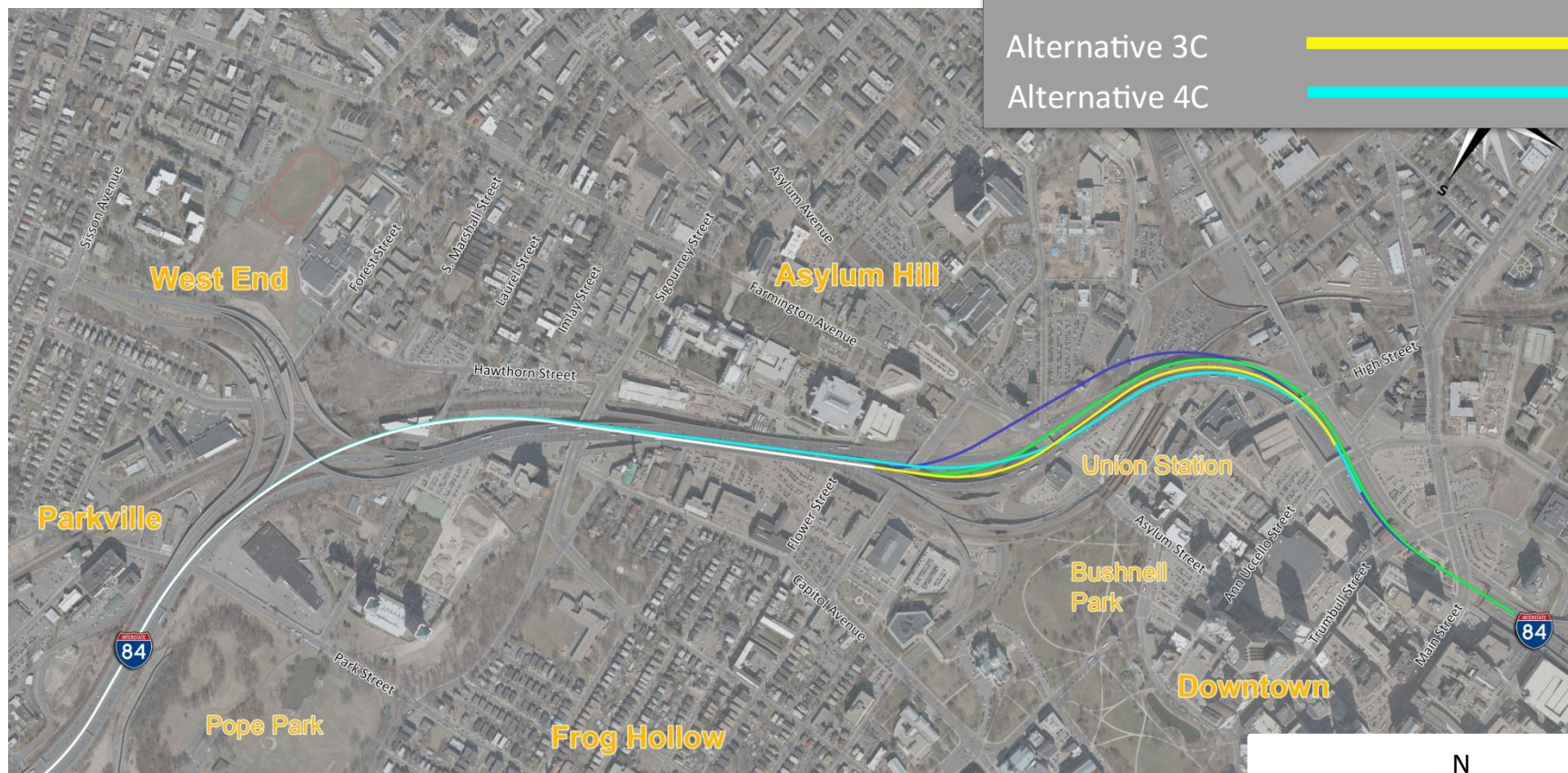




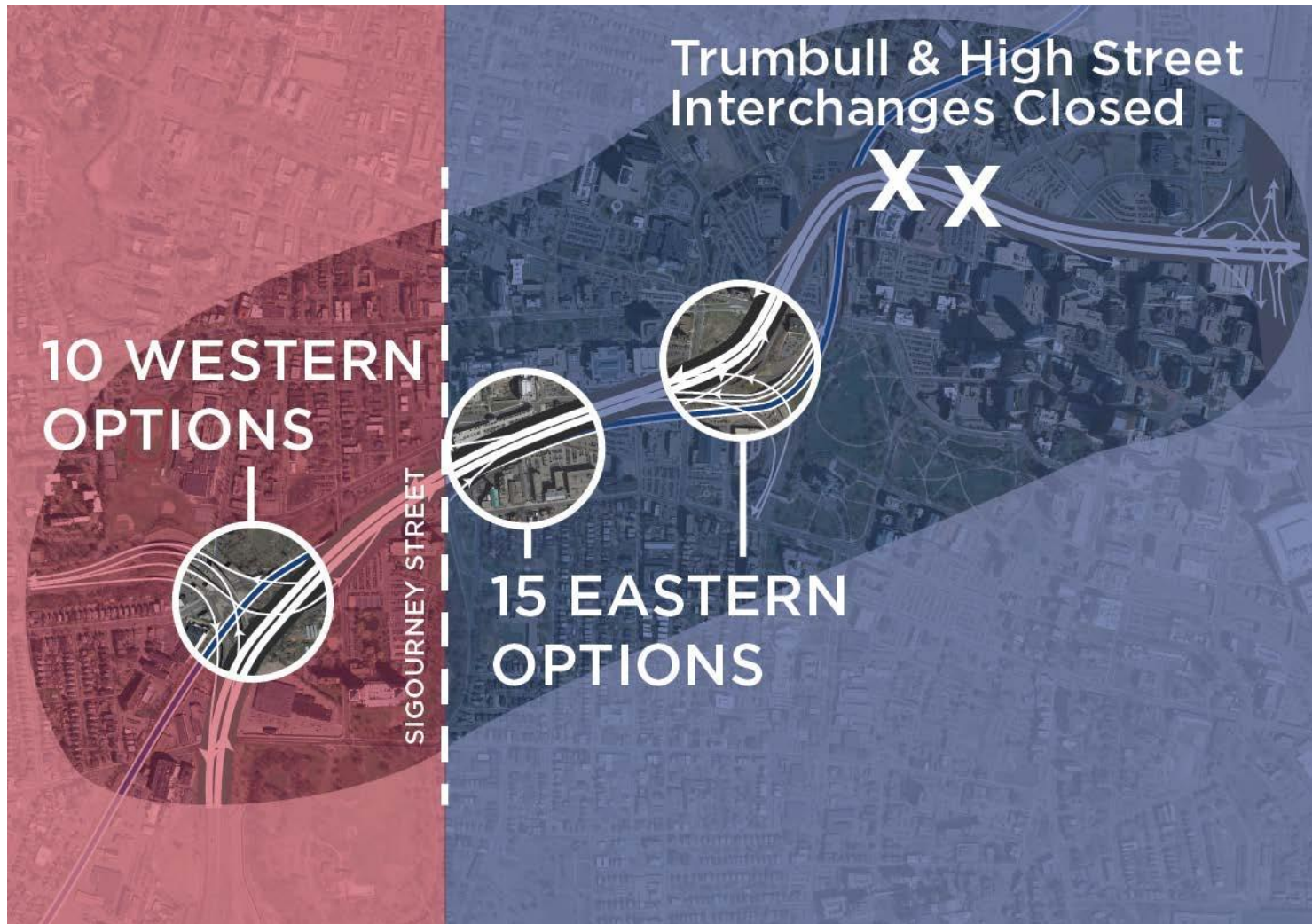


# Mainline Alternatives

Legend	
Alternatives 2A/3A	
Alternative 3B	
Alternative 3C	
Alternative 4C	



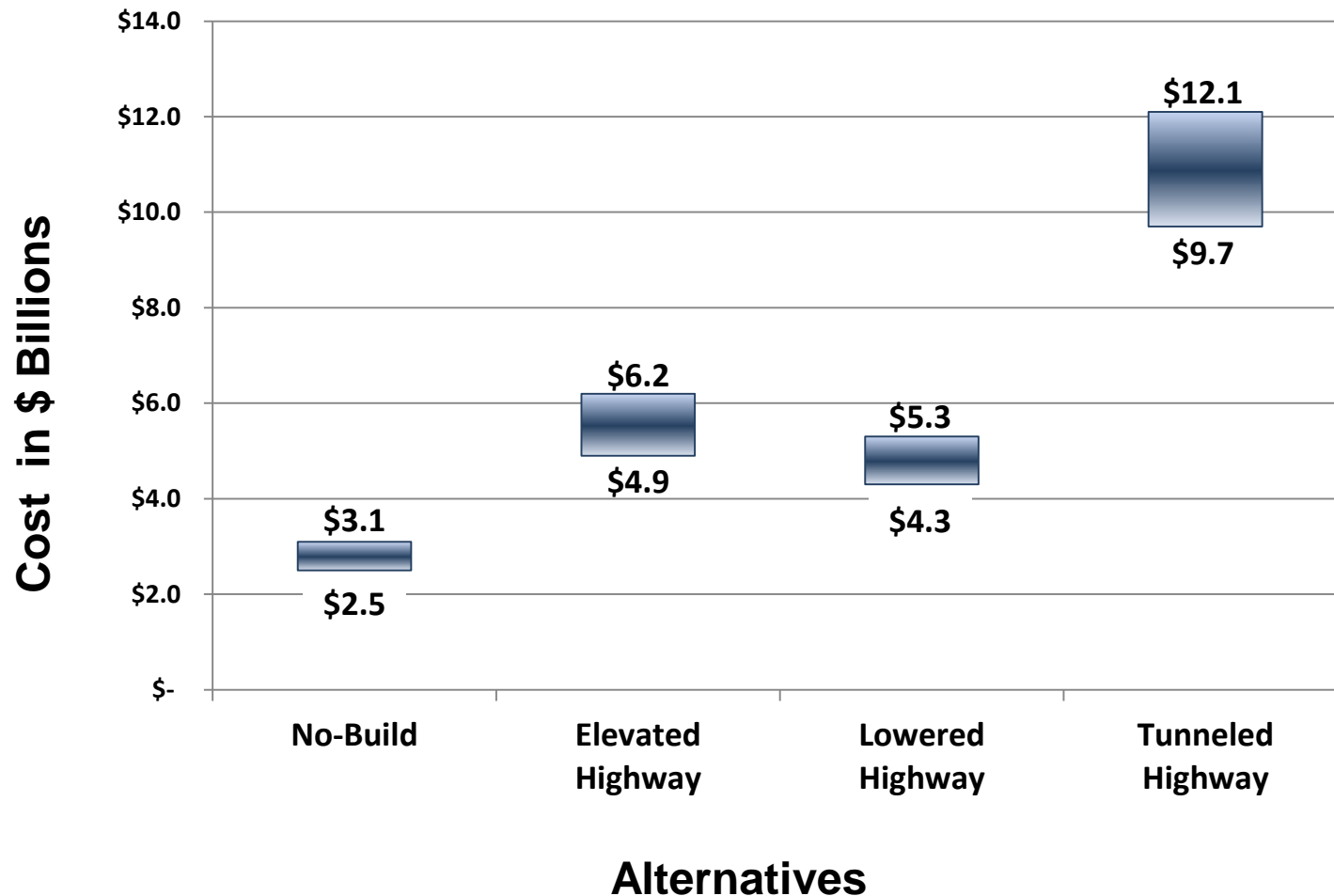
# Various Ramp Options







# Alternatives Cost Estimates





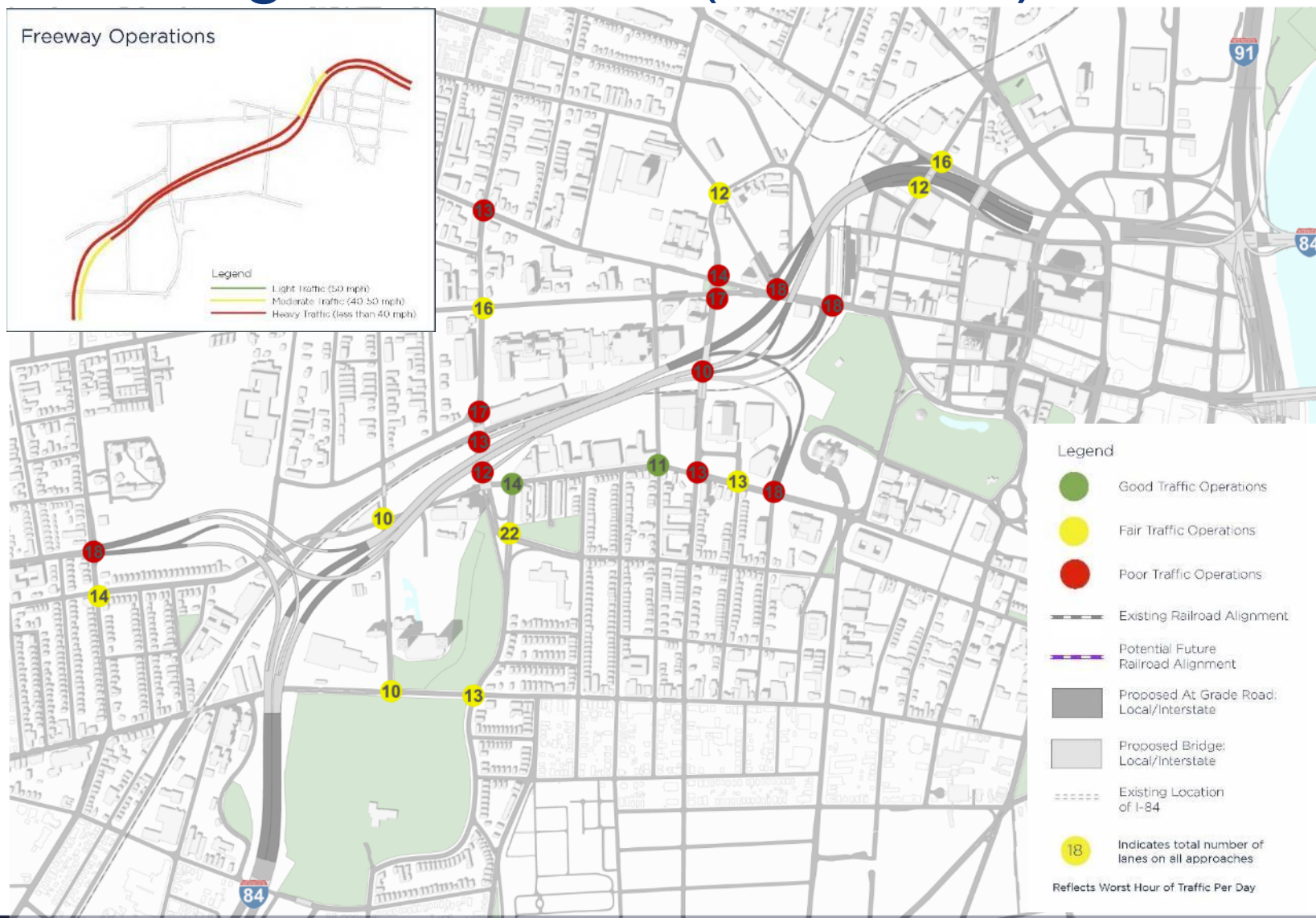
# Existing Conditions





## Existing Conditions (No-Build)

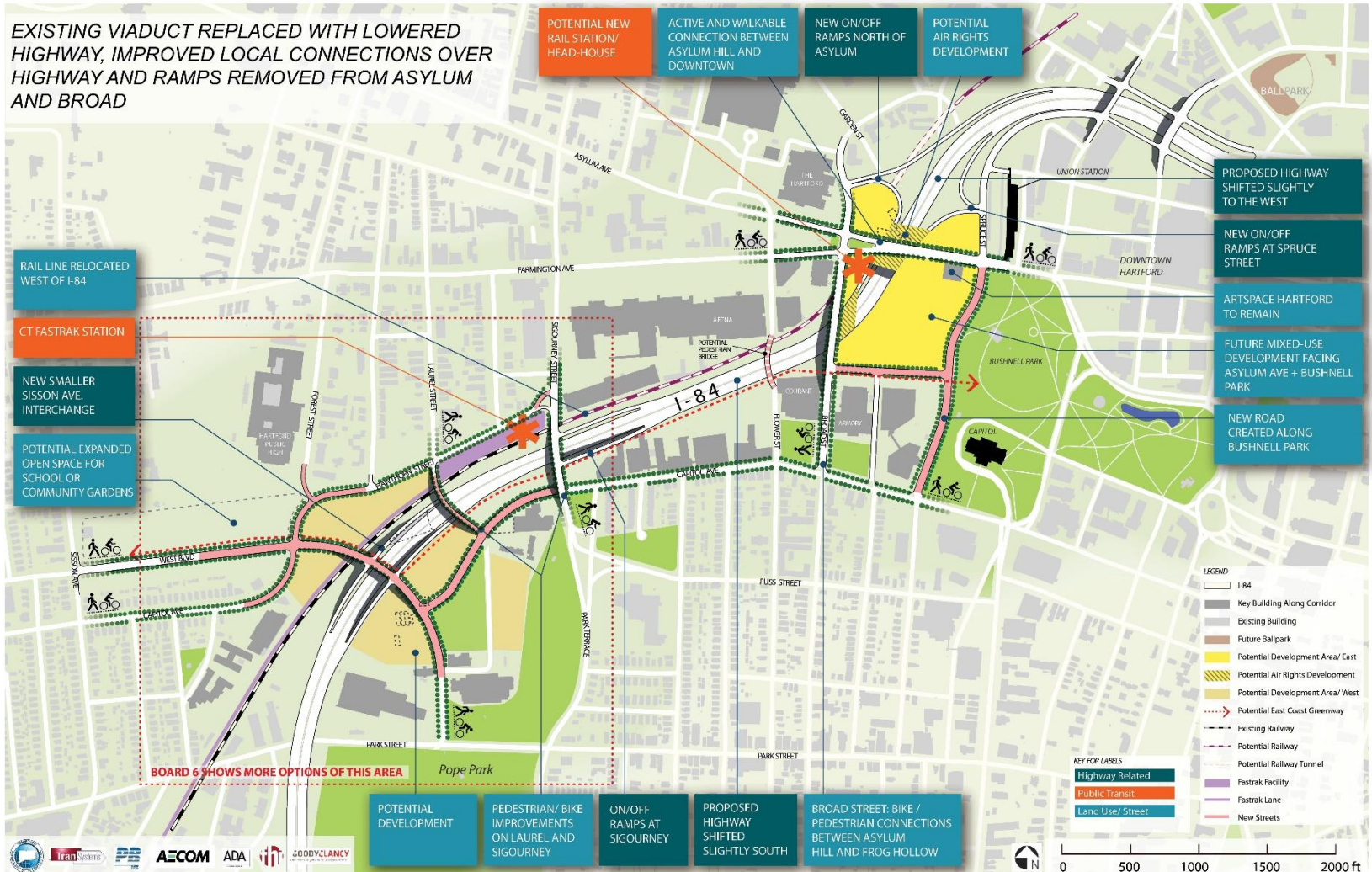
Freeway Operations





## Lowered Highway

EXISTING VIADUCT REPLACED WITH LOWERED HIGHWAY, IMPROVED LOCAL CONNECTIONS OVER HIGHWAY AND RAMPS REMOVED FROM ASYLUM AND BROAD





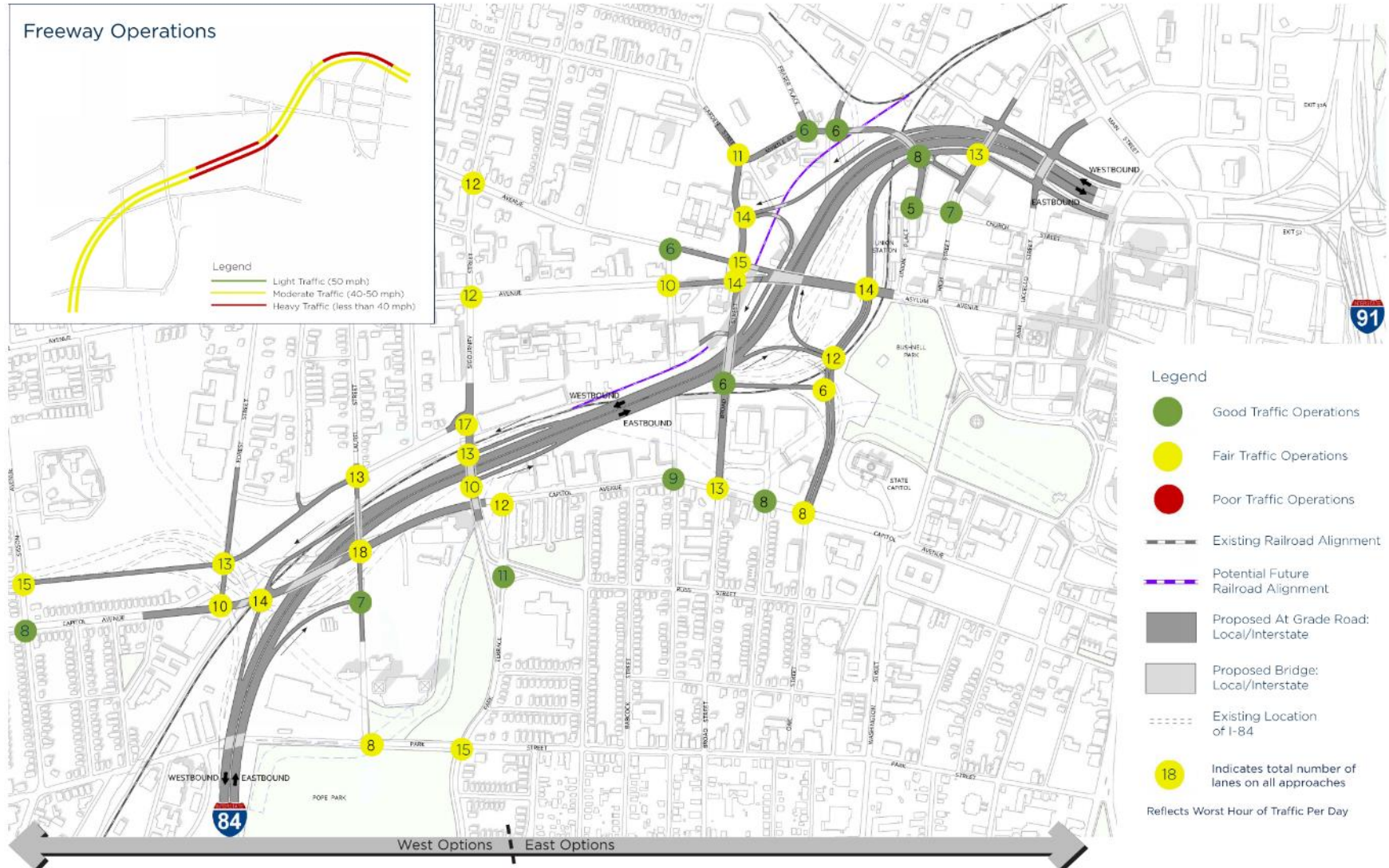


I-84 HARTFORD PROJECT

# PRELIMINARY TRAFFIC ANALYSIS

ALTERNATIVE 3B: W3-2/E2 (S) Lowered

Intersection Operation





## Initial analysis shows...

Criteria	N-B ALT 1	EASTERN OPTIONS														WESTERN OPTIONS											TUNNELED HIGHWAY			
		ELEVATED HWY			LOWERED HIGHWAY											ELEVATED / LOWERED HIGHWAY											TUNNELED HIGHWAY			
		ALT 2A			ALT 3A					ALT 3B				ALT 3C		ALT 2/3									ALT 4					
		E1	E2(S)	E3	E1-1	E1-2	E2(S)	E3	E4	E5(S)	E1(S)	E2(S)	E3(S)	E4(S)	E1(S)	E2(S)	W1	W2	W3-1	W3-2	W3-3	W4	W5	W6-1	W6-2	W7	4A	4B	4C-1	4C-2
Purpose & Need																														
Bridge Structure Deficiencies																														
Mainline Traffic Performance																														
Safety Considerations																														
Local Road Traffic Performance																														
Bike/Ped Accommodations																														
Goals & Objectives																														
Rail Accommodations																														
Multi-Modal Connectivity																														
Cost Effectiveness																														
Neighborhood Connections																														
Viewsheds																														
Opportunities for Land Development																														
Other Considerations																														
Changes to Travel Patterns																														
Permit Feasibility																														
Impacted Buildings																														
Construction Costs																														

- Elevated highway options perform poorly
  - Poor traffic operations
- Tunneled highway options perform poorly
  - Poor traffic operations or significant property impacts
  - High Cost

## Initial Analysis Shows...

Criteria	EASTERN OPTIONS														WESTERN OPTIONS																
	N-B	ELEVATED HWY			LOWERED HIGHWAY										ELEVATED / LOWERED HIGHWAY											TUNNELED HIGHWAY					
	ALT 1	ALT 2A			ALT 3A					ALT 3B					ALT 3C		ALT 3/3											ALT 4			
		E1	E2(S)	E3	E1-1	E1-2	E2(S)	E3	E4	E5(S)	E1(S)	E2(S)	E3(S)	E4(S)	E1(S)	E2(S)	W1	W2	W3-1	W3-2	W3-3	W4	W5	W6-1	W6-2	W7	4A	4B	4C-1	4C-2	
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Impacted Buildings																															
Construction Costs																															

- Some lowered highway options perform very well
  - Relocated railroad creates interchange opportunities
  - New roadways create redundancy in network
- Additional building impacts



# Lowered Highway

LOWERED HIGHWAY							
Criteria	E5(S)	E2(S)	E3(S)	E4(S)	W3-1	W3-2	W3-3
<b>Purpose &amp; Need</b>							
Bridge Structure Deficiencies							
Mainline Traffic Performance							
Safety Considerations							
Local Road Traffic Performance							
Bike/Ped Accommodations							
<b>Goals &amp; Objectives</b>							
Rail Accommodations							
Multi-Modal Connectivity							
Cost Effectiveness							
Neighborhood Connections							
Viewsheds							
Opportunities for Land Development							
<b>Other Considerations</b>							
Changes to Travel Patterns							
Permit Feasibility							
Impacted Buildings							
Construction Costs							

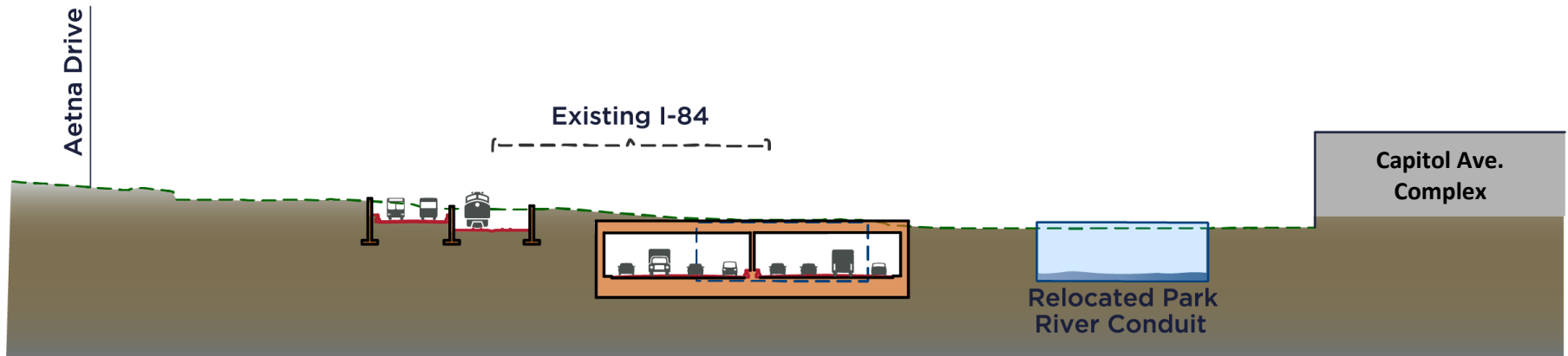
Ability to Meet Purpose and Need	
Meets P&N	
Moderately Meets P&N	
Does Not meet P&N	
Critical Flaw	
More Analysis Needed	

Other Considerations	
Good	
Fair	
Poor	
Critical Flaw	
More Analysis Needed	

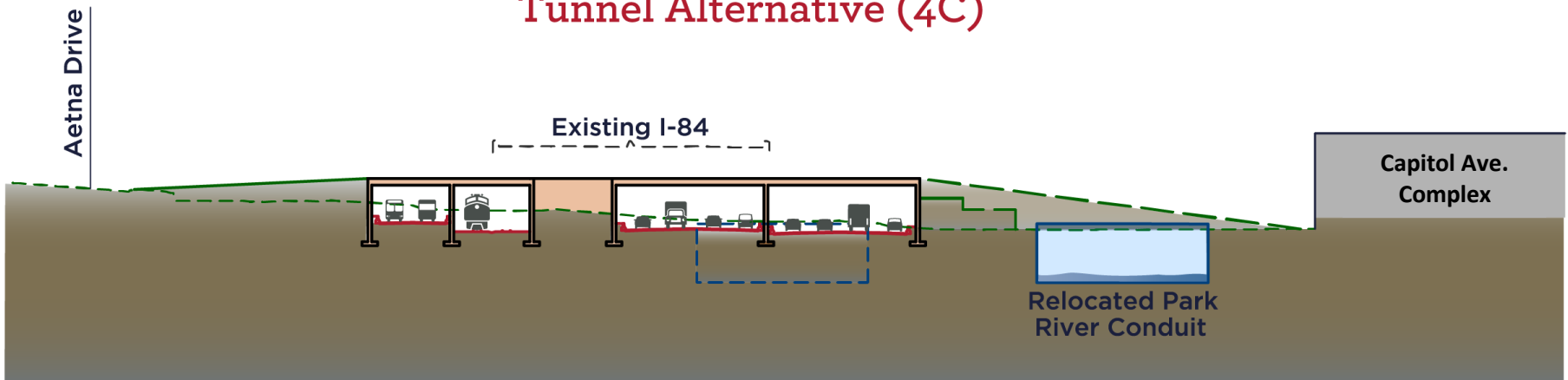




# New Alternative: Capped Highway



Tunnel Alternative (4C)



Lowered Highway with Cap



# New Alternative: Capped Highway







# New Alternative: Capped Highway

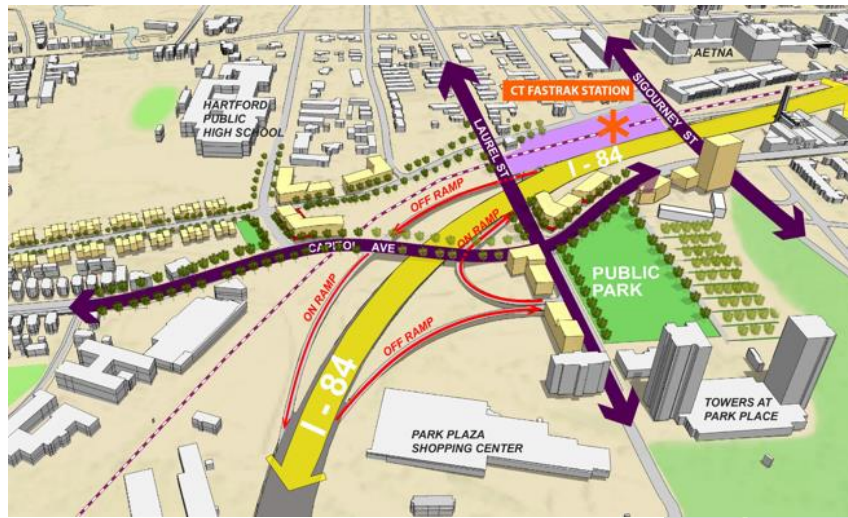






# I-84 HARTFORD PROJECT

## Urban Design Opportunities



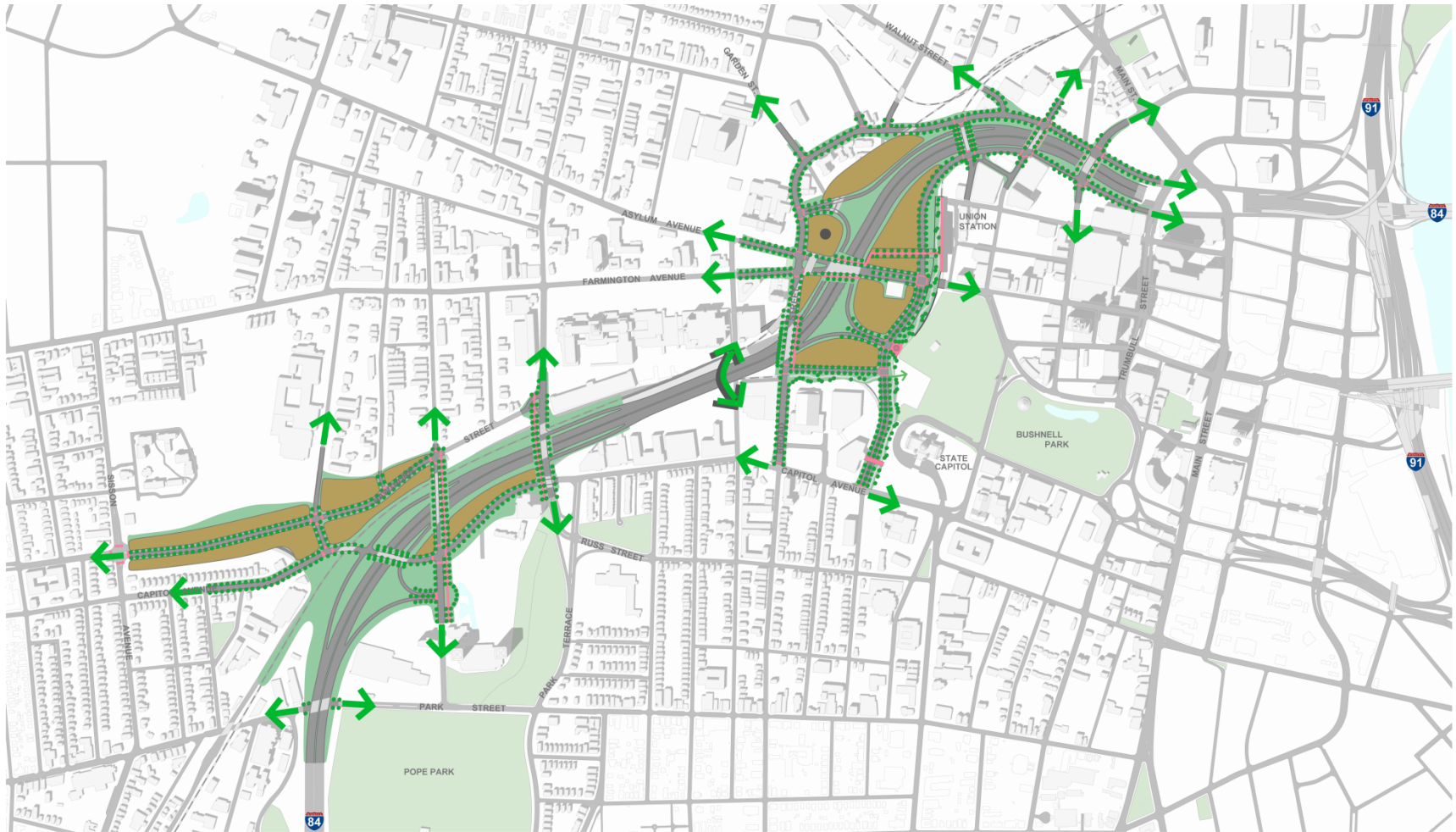


# I-84 Urban Design Goals

- Reconnect the City across the highway
- Strengthen the character and functioning of districts on either side of the highway
- Integrate highway access points within urban fabric
- Promote TOD around Union Station



## Lowered Options W3-3 & 3B E2(S)



**Preliminary**

*Subject to change based upon ongoing analysis and design*





# I-84 HARTFORD PROJECT

## THE I-84 HARTFORD PROJECT

### Existing Conditions

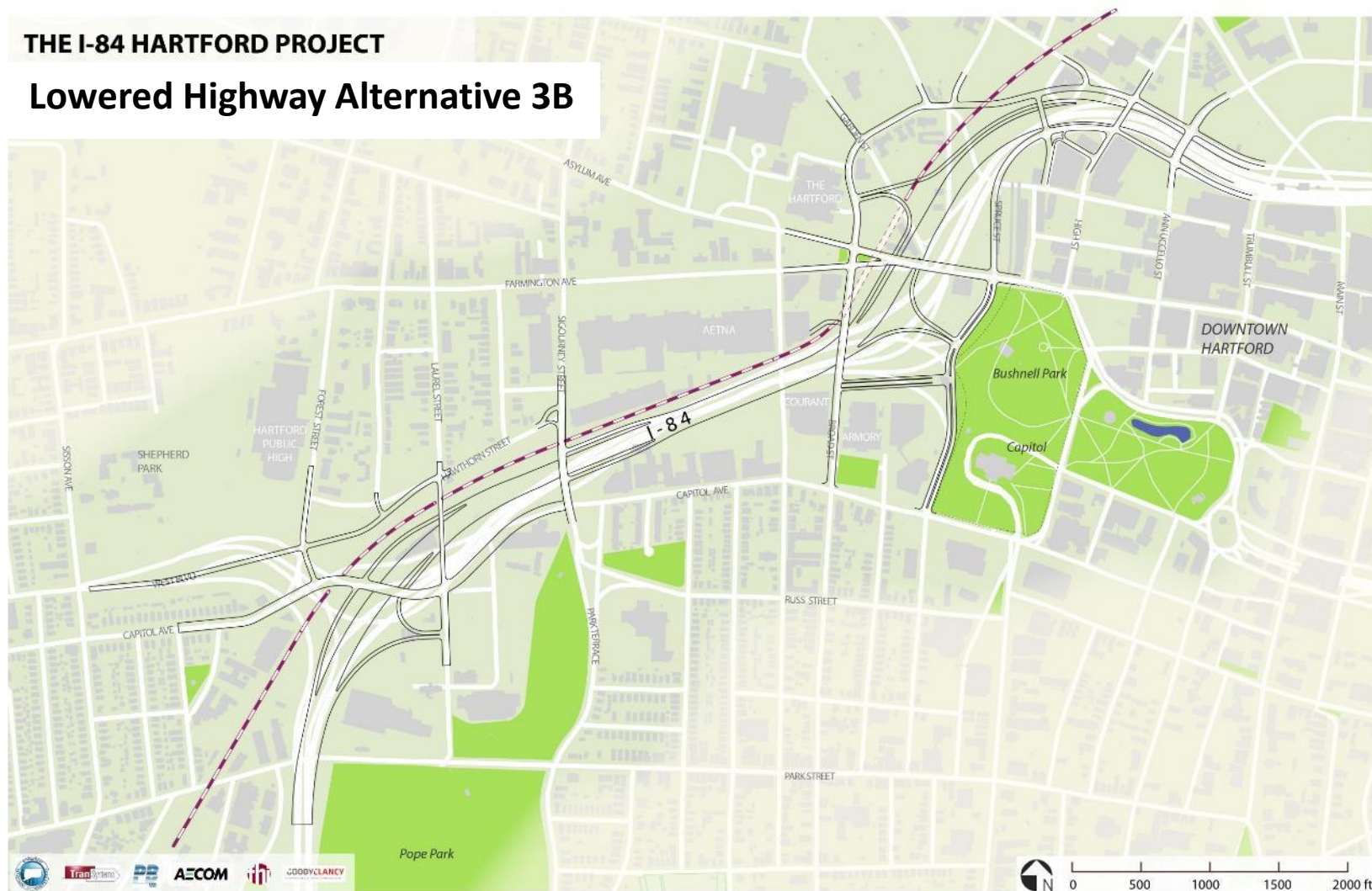




# I-84 HARTFORD PROJECT

## THE I-84 HARTFORD PROJECT

### Lowered Highway Alternative 3B







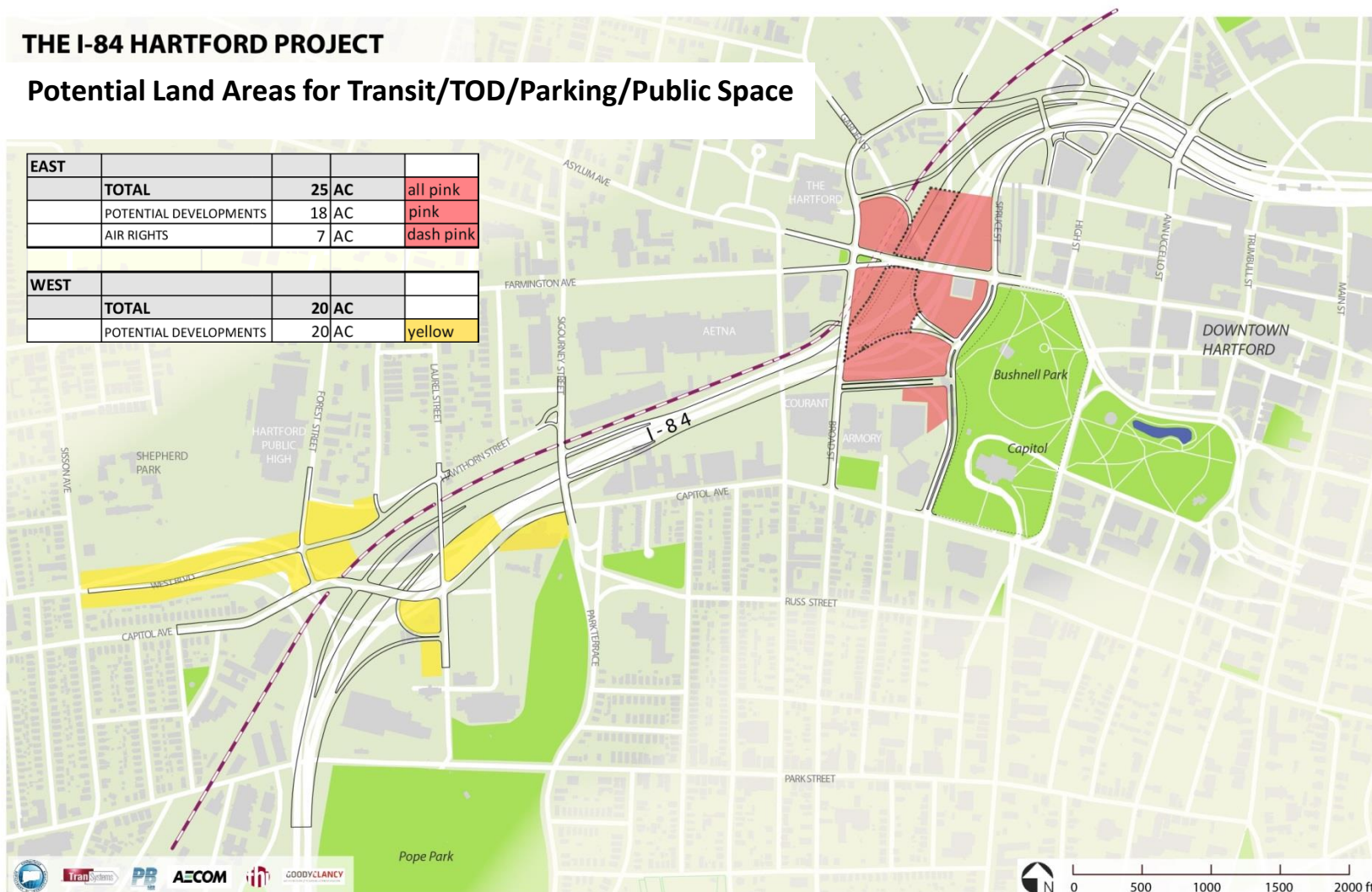
# I-84 HARTFORD PROJECT

## THE I-84 HARTFORD PROJECT

### Potential Land Areas for Transit/TOD/Parking/Public Space

EAST			
	<b>TOTAL</b>	<b>25 AC</b>	<b>all pink</b>
	POTENTIAL DEVELOPMENTS	18 AC	pink
	AIR RIGHTS	7 AC	dash pink

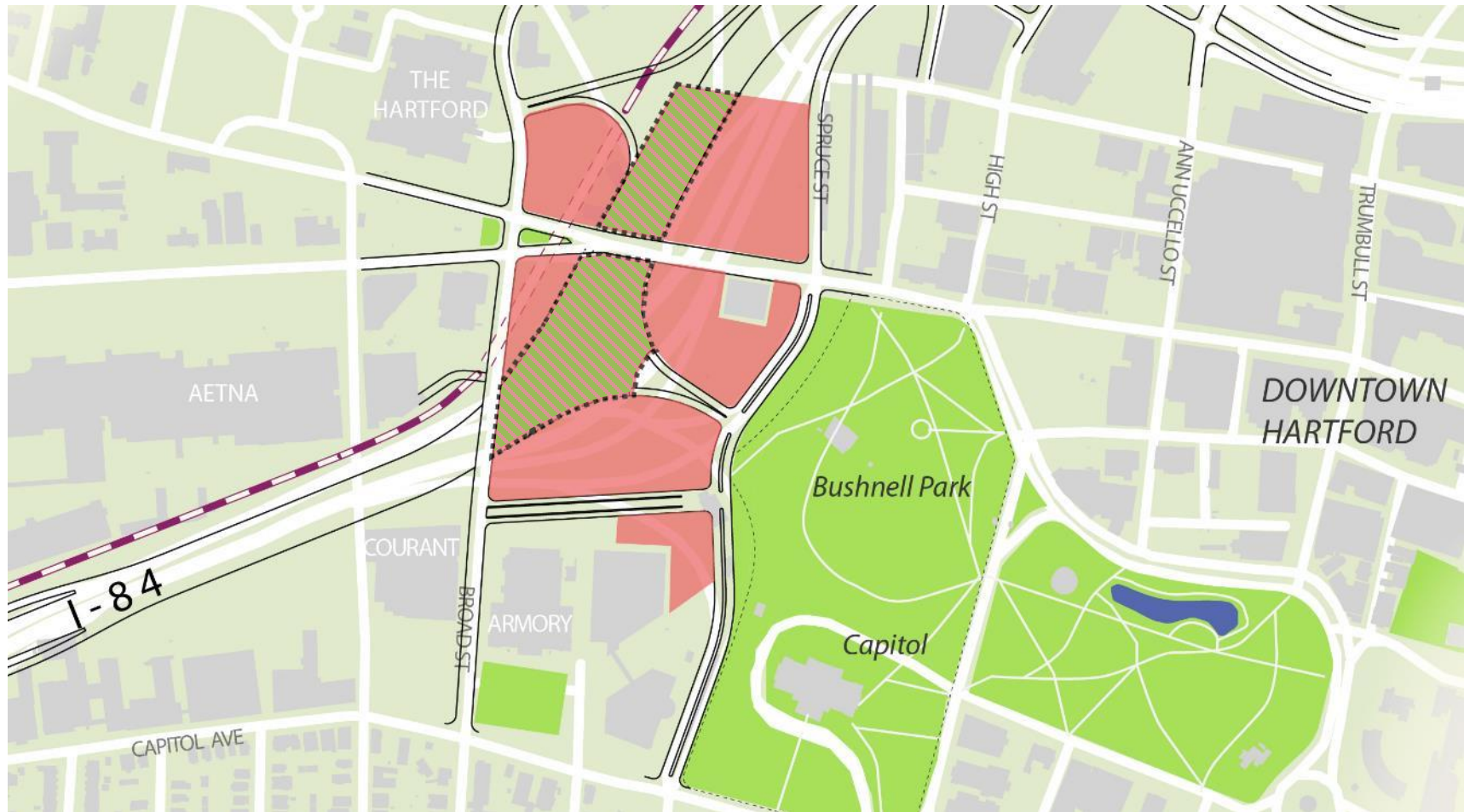
WEST			
	<b>TOTAL</b>	<b>20 AC</b>	
	POTENTIAL DEVELOPMENTS	20 AC	yellow







## Asylum/Broad - Urban Design Analysis



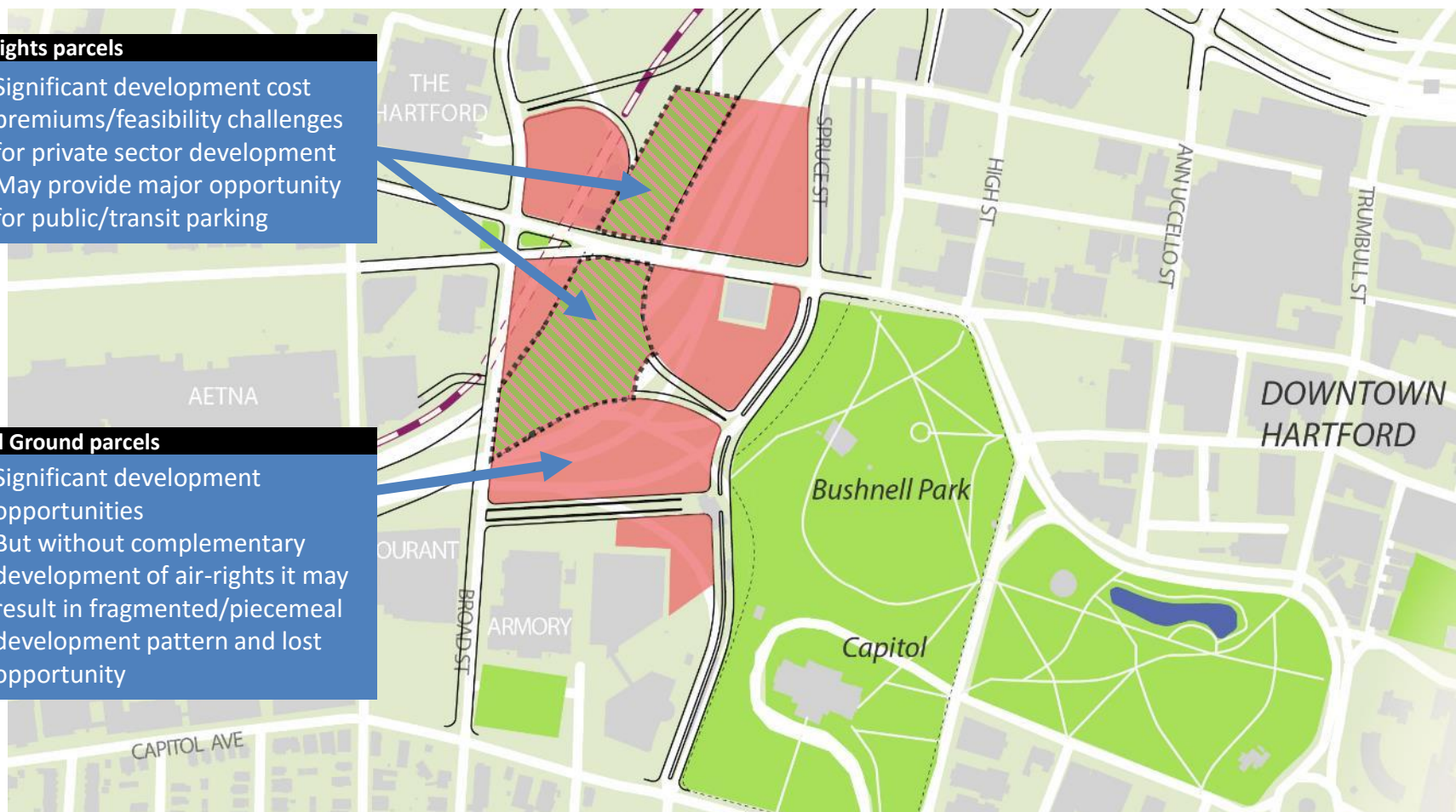
## Asylum/Broad – Air-Rights and Solid Ground Parcels

### Air-rights parcels

- Significant development cost premiums/feasibility challenges for private sector development
- May provide major opportunity for public/transit parking

### Solid Ground parcels

- Significant development opportunities
- But without complementary development of air-rights it may result in fragmented/piecemeal development pattern and lost opportunity





## Asylum/Broad - Urban Design Analysis

### Principles of strong street edges

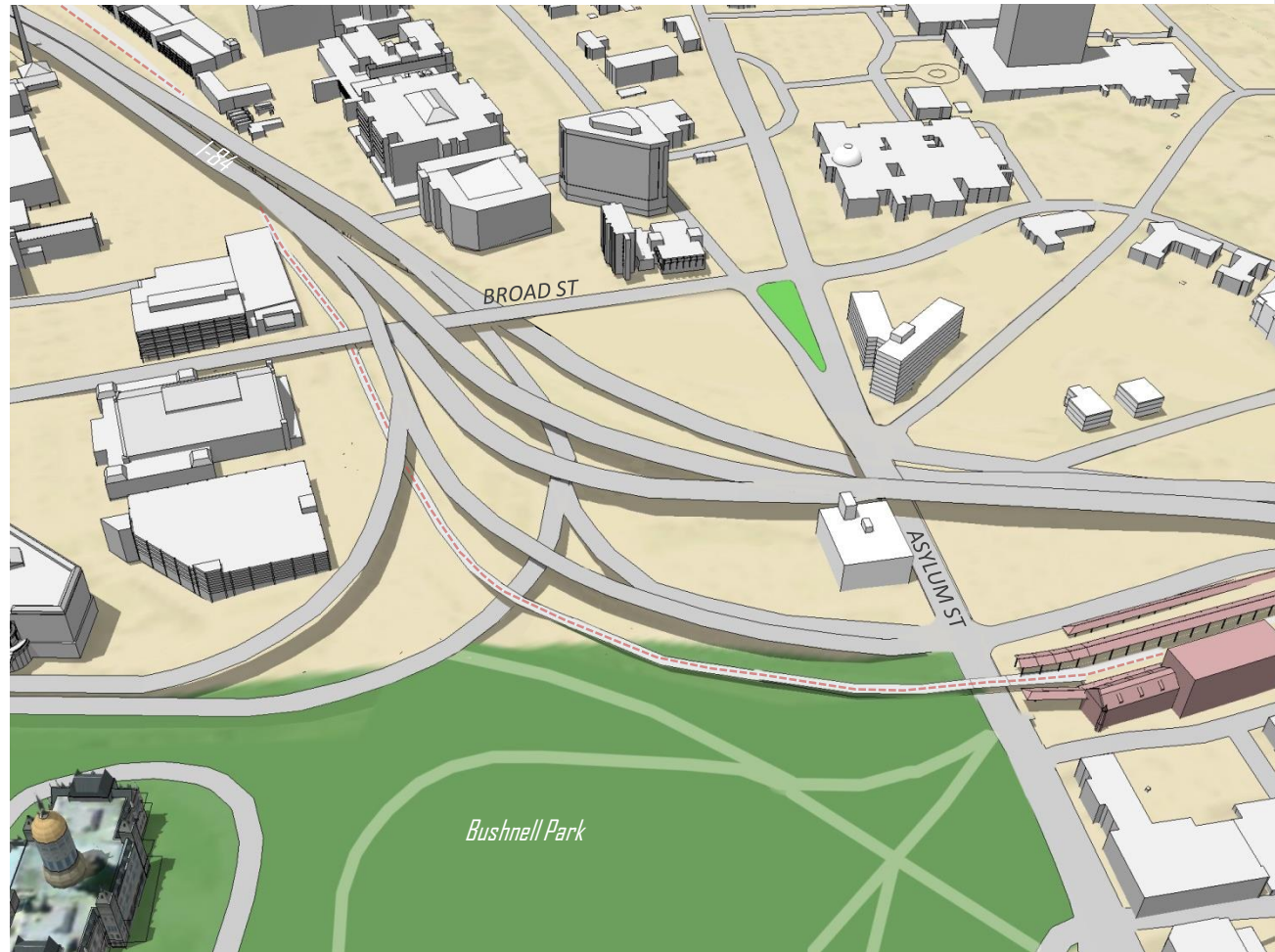
- Development fronting onto public streets
- Parking behind development
- Create generous pedestrian and bike space amenities along street
- Create inviting, walkable corridors







## Existing Conditions – Elevated Highway





### Base Scenario: Lowered Highway Alternative (No Cap)

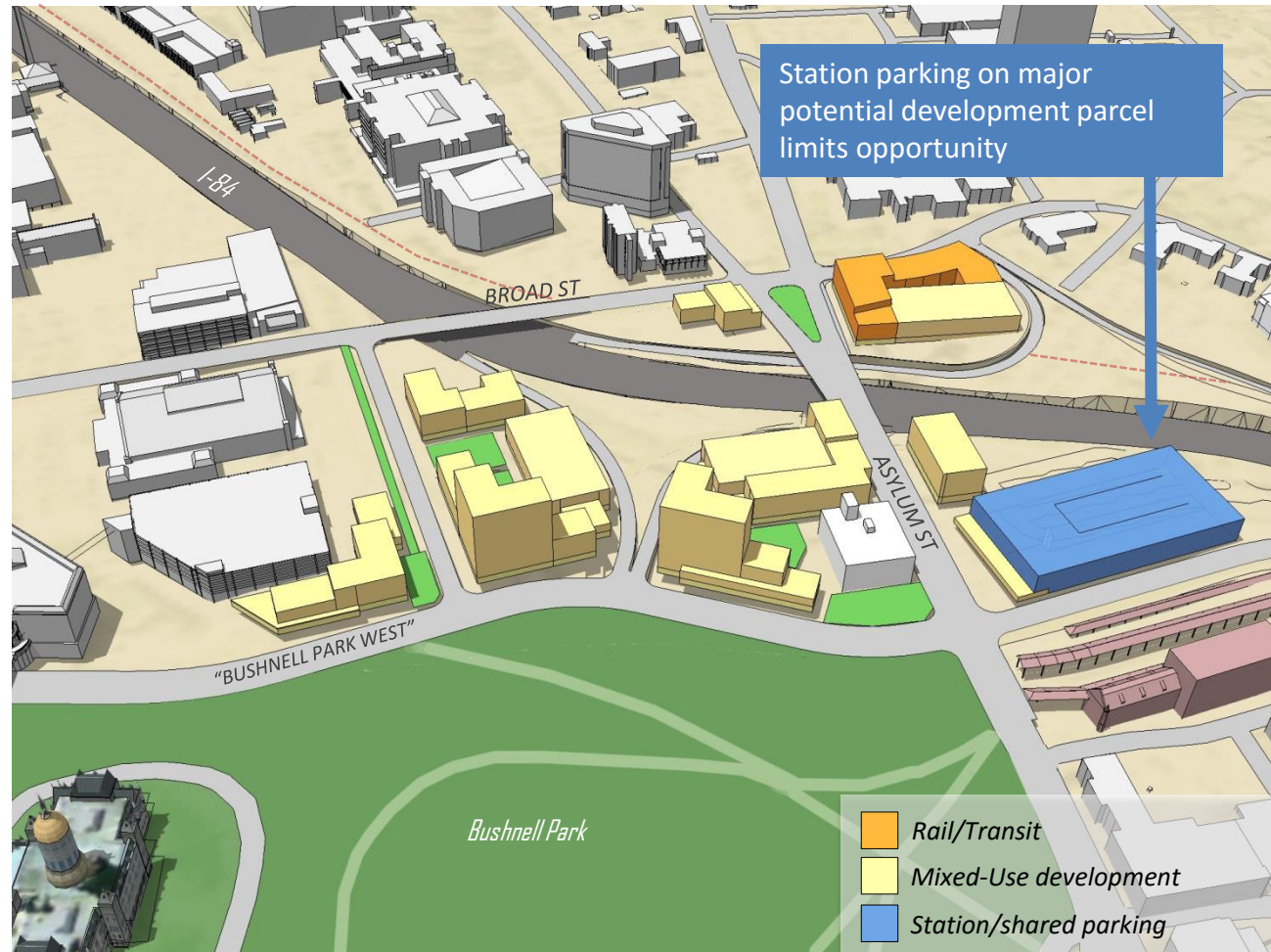
- Open land areas
- Bridges over highway at Broad and Asylum
- Rail moved west of I-84
- New park frontage road: "Bushnell Park West"





## Scenario #1: Development on Solid Land Only

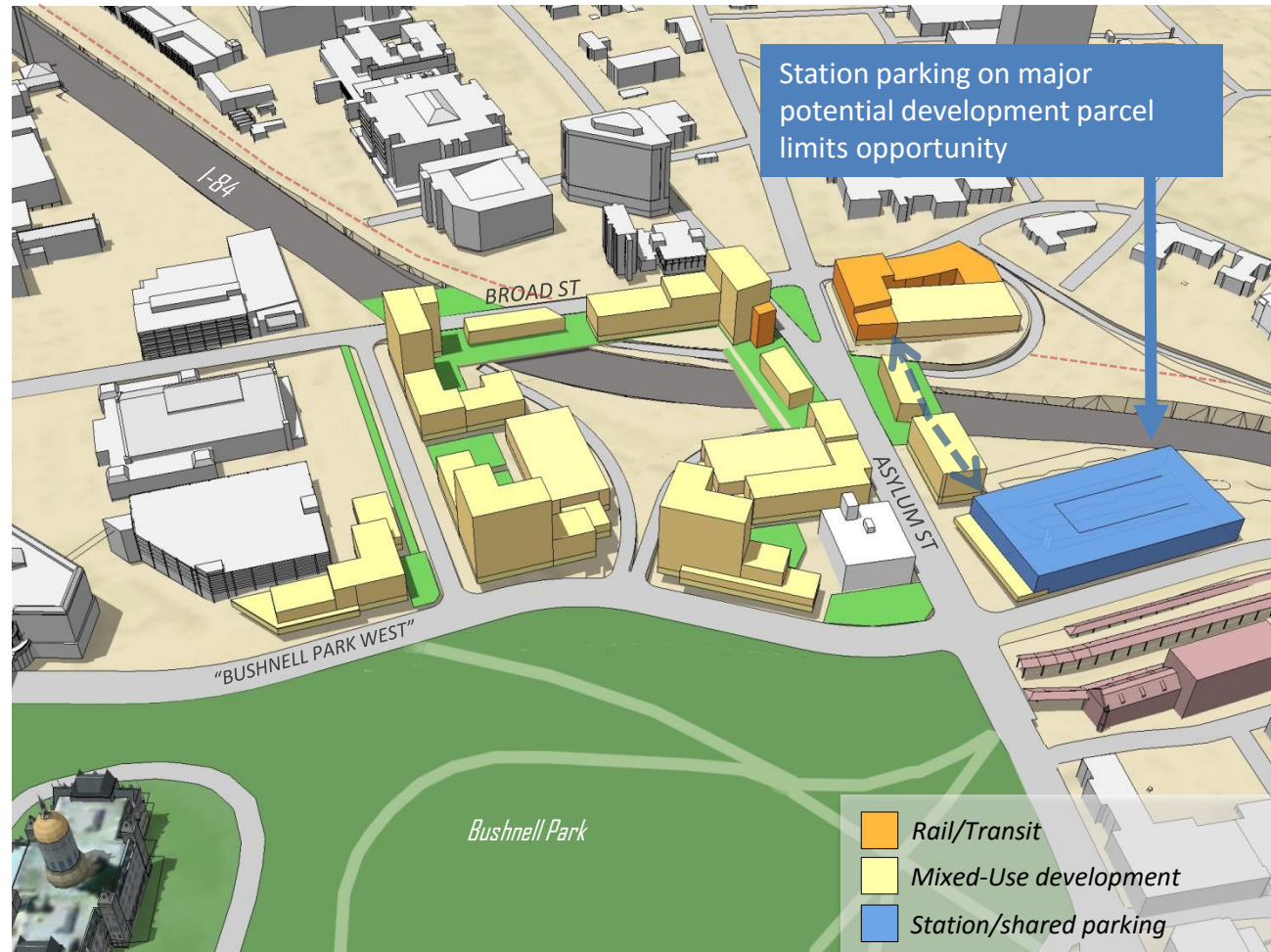
- Large gaps in Asylum/Broad corridors
- Fragmented urban fabric
- Challenging corner parcel at Farmington and Broad
- Noise impacts
- Good park frontage
- ***Missed opportunity to connect Asylum Hill to Downtown and Frog Hollow through continuous urban fabric***





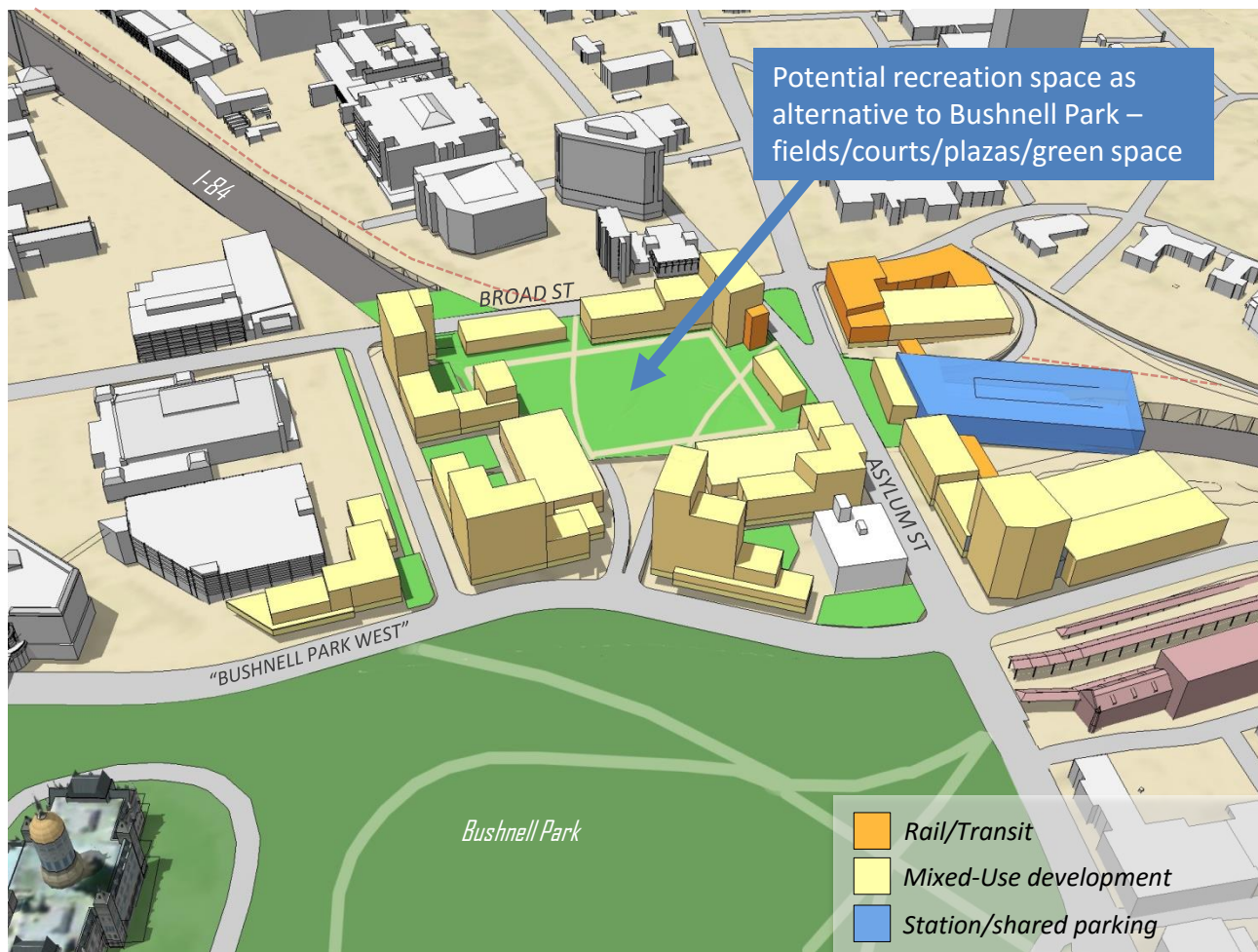
## Scenario #2: Small Highway Decks

- Connects Asylum corridor
- Connects Broad corridor
- Overcomes sense of crossing a highway
- Provides continuous urban experience
- Open space, plazas, or rail station access on decks
- Good park frontage
- *Improved conditions but not perfect*



## Scenario #3A: Asylum/Broad Cap

- Public garage directly linked to new rail annex
- Allows development flexibility on other parcels
- Allows flexibility on cap
- Parking shared with surrounding private development and transit
- *Optimal enhancements for continuity of urban fabric, public space, parking, and development opportunity*





## Scenario #3B: Asylum/Broad Cap

- Centralized public garages
- Allows development flexibility on other parcels
- Parking shared with surrounding private development and transit
- *Optimal enhancements for continuity of urban fabric, public space, parking, and development opportunity*







# Asylum Avenue

*Existing view looking east towards Downtown*





## Asylum Avenue

*Potential view looking east towards Downtown*







# Broad Street

*Existing view looking south towards Armory*







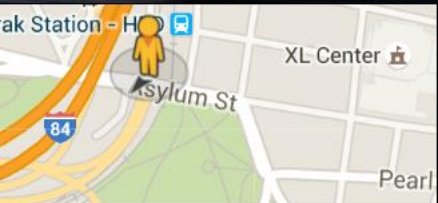
# Broad Street

*Existing view looking south towards Armory*





# Street-view Visualizations



Spruce / Asylum intersection looking towards Capitol: Existing





# Street-view Visualizations



Spruce / Asylum intersection looking towards Capitol: **Potential**





# Street-view Visualizations



Asylum Street looking west towards rail viaduct: Existing



# Street-view Visualizations



Asylum Street looking west towards rail viaduct: **Potential**





# Street-view Visualizations



Asylum Street looking east towards rail viaduct: Existing





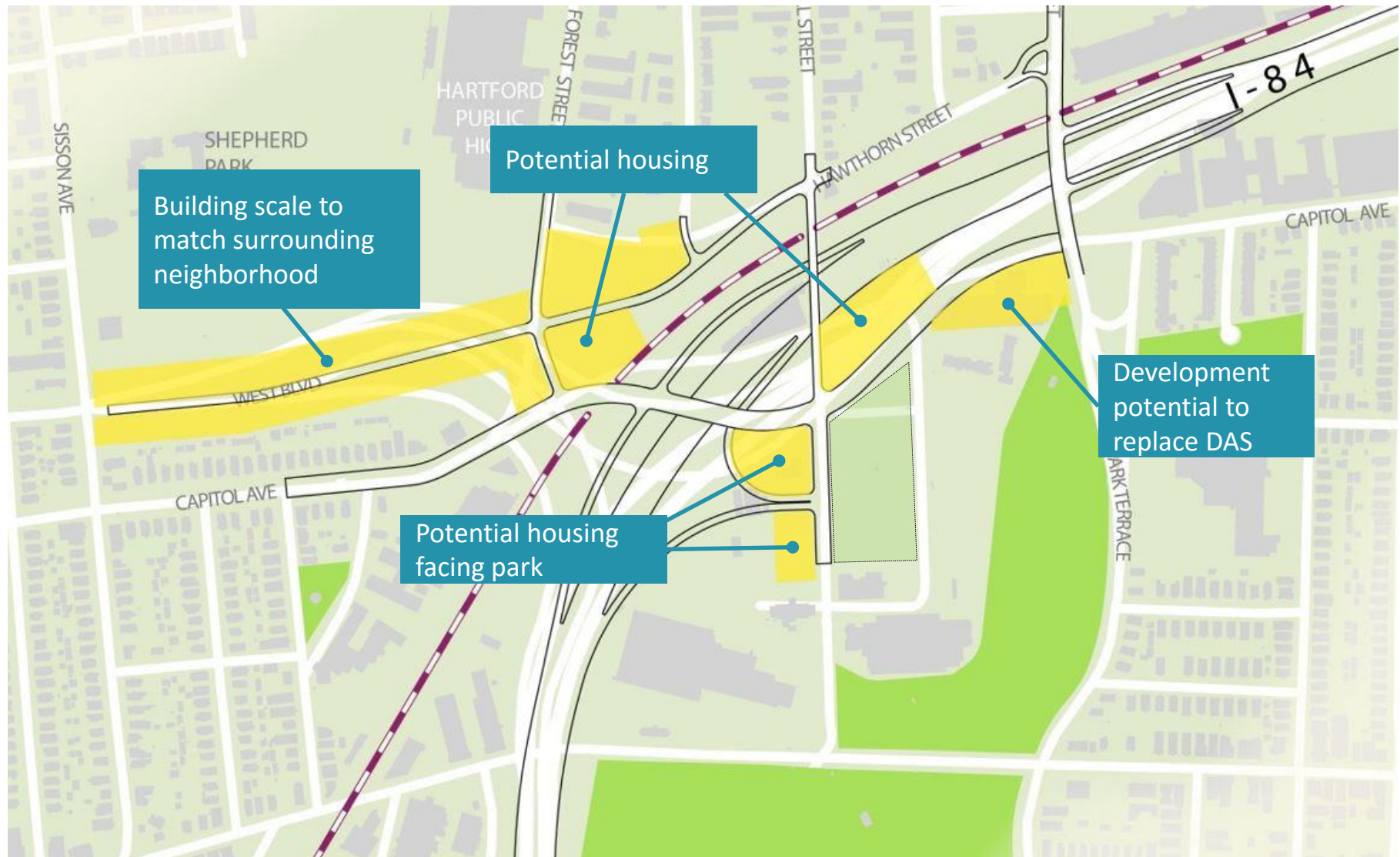
# Street-view Visualizations



Asylum Street looking east towards rail viaduct: **Potential**

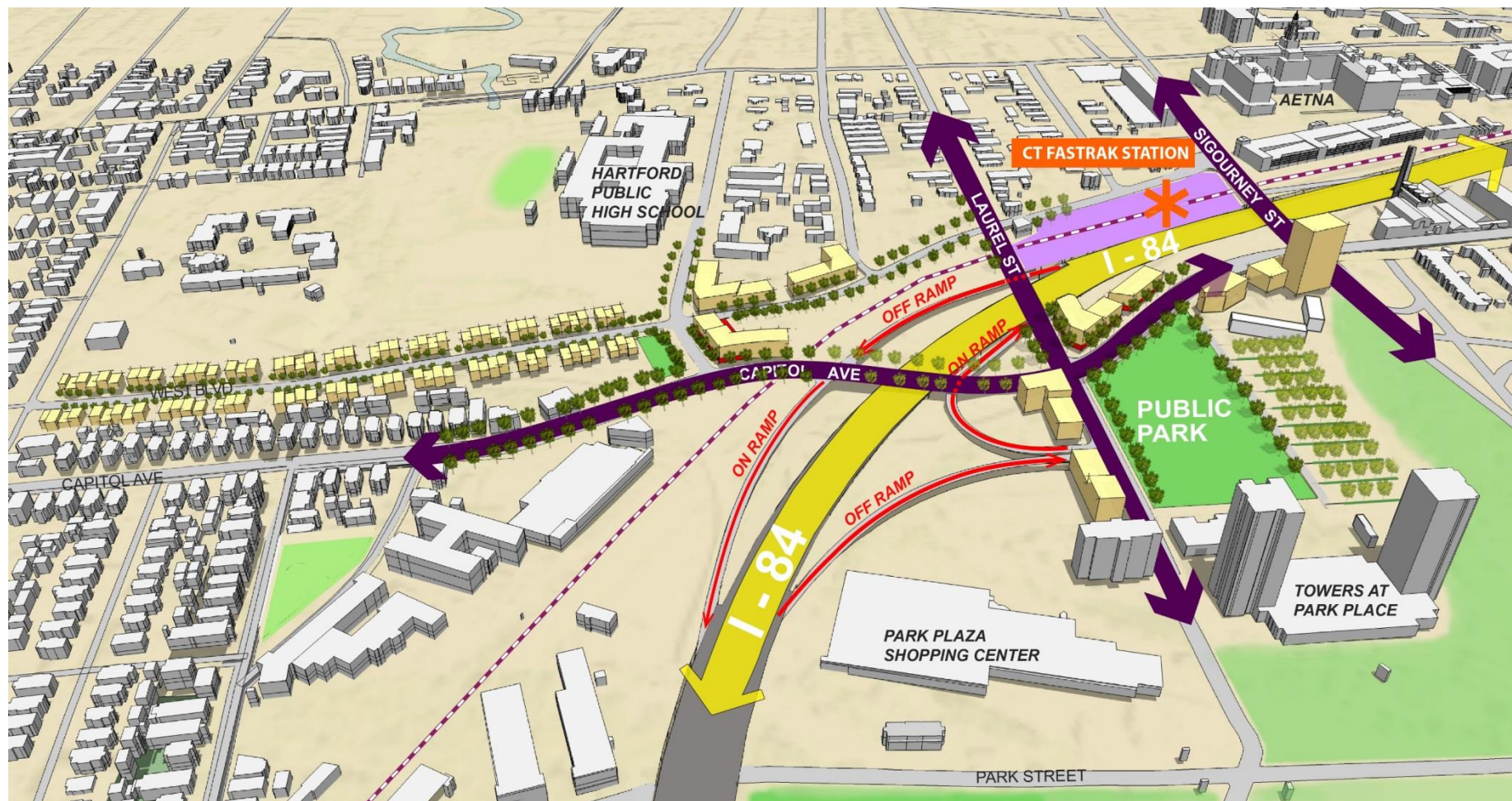


## Sisson Avenue - Urban Design Analysis





## Asylum/Broad - Urban Design Analysis







# Sisson Ramps

*Existing aerial view looking north*







# Sisson Ramps

*Potential Aerial View Looking North*







# Capitol Avenue

*Existing view looking east towards Sigourney Street*





# Capitol Avenue

*Potential view looking east towards Sigourney Street*







# Sigourney Street

*Existing view looking south to Park Terrace*





# Sigourney Street

*Potential view looking south to Park Terrace*







## Capitol Avenue

*Existing view looking east at Sisson Ave. Ramps*





# Capitol Avenue

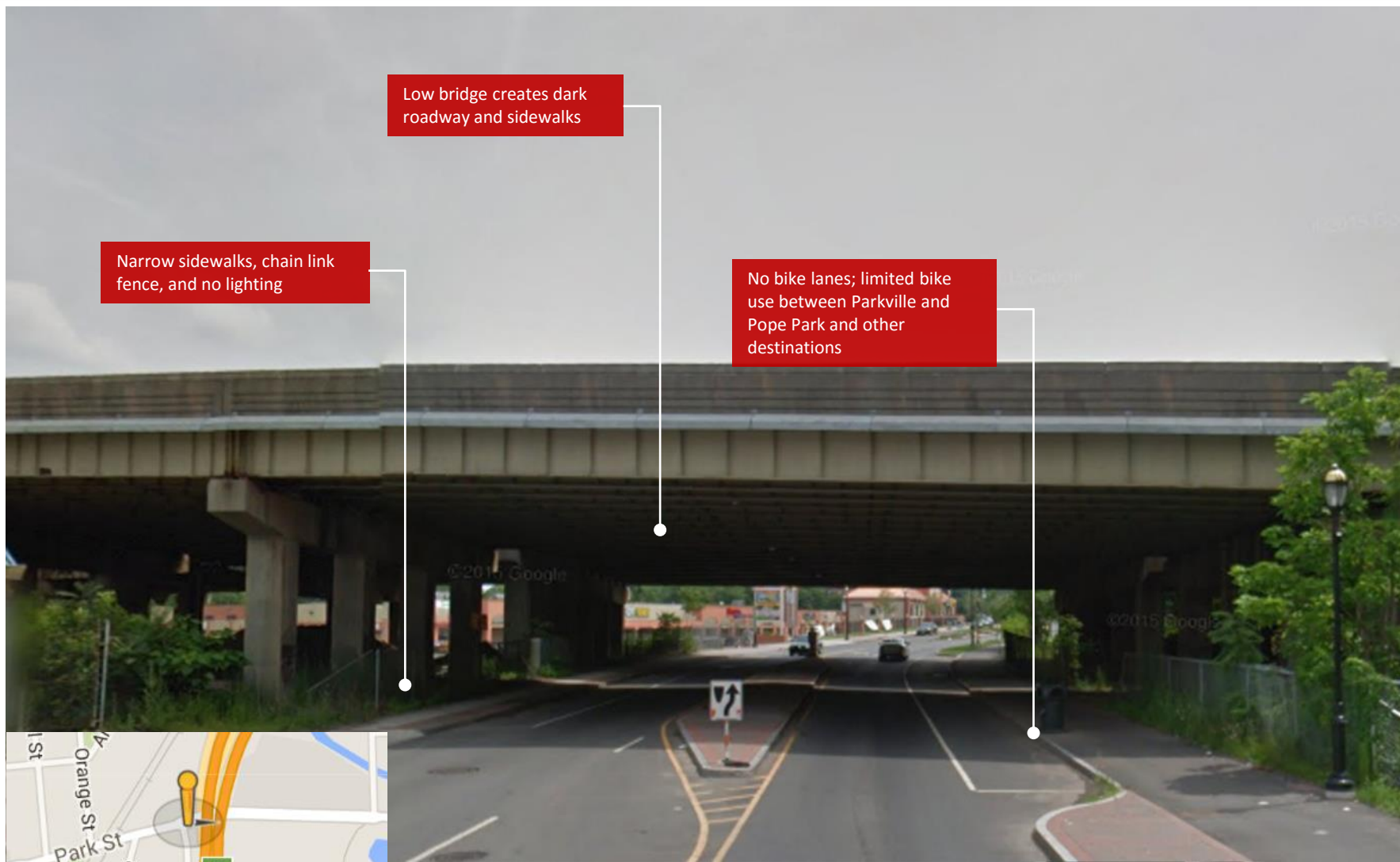
*Potential view looking east*







## I-84 HARTFORD PROJECT



Park Street looking east towards I-84 overpass: Existing



## I-84 HARTFORD PROJECT



Park Street looking east towards I-84 overpass: **Potential**





## I-84 HARTFORD PROJECT



Park Street looking east towards I-84 overpass: **Potential**



# Construction Considerations





## Construction Considerations

- Impact upon stakeholders
- Maintaining traffic affects type of construction
- Conventional vs. accelerated techniques
- Section or lane closures



# Conventional Construction

- Typically has longer duration
- Bridge elements are constructed on site
- Requires temporary construction, increasing cost





# Accelerated Construction Technologies

- Typically has shorter duration
- Many elements are constructed offsite, called prefabrication
- Less / no temporary construction, and associated costs



Example of ACT: I-84 Southington, CT



# Section or Lane Closures on I-84

- Expedite construction
- Minimize / avoid property impacts
- Reduce community / economic impacts
- Reduce costs
- Save time





# Reducing Traffic During Construction

- Promote transit options
- Free/reduced fares?
- Carpooling / rideshare
- Other (e.g. bicycling)



# Transit Options

- Gather ridership data - surveys
  - Transit infrastructure capacity (bus and rail)
  - Percentage who will take transit
- Promote transit/reduce Single Occ. Vehicles
- Free/reduced fares?





# Case Study: SmartFix40

- 2.5 miles of I-40 in Knoxville, TN
- Carries 103,000 vehicles/day
- Left-hand on-ramps/short weaves



# Case Study: SmartFix40

- Conducted extensive public outreach
- Improved local road network
- Closed I-40 for 14 months for accelerated construction (versus 3+ years estimated for conventional construction)





# Case Study: SmartFix40

## What did they build?

- One cut-and-cover tunnel
- 25 bridges
- 48 retaining walls
- 7,500 linear feet of noise walls





## Case Study: SmartFix40

*“The number one reason for closing the interstate...is time, but by rerouting traffic around the construction site, **we’re also proving safer conditions for motorists and workers.** This project will be the benchmark for future urban projects.”*

*- TDOT Commissioner*

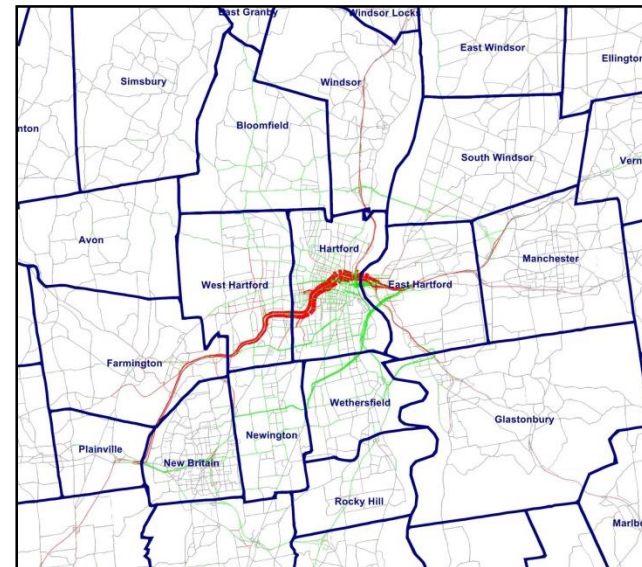
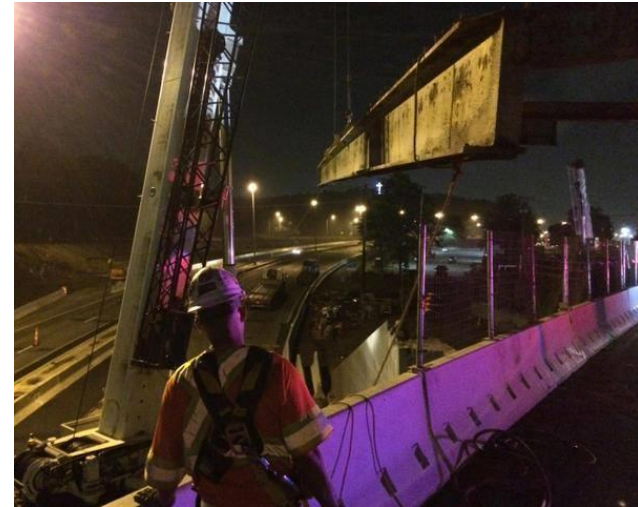
*“It was one of the first projects where TDOT took a step back and really considered the total impact and user costs, not just the construction costs. **‘What is this project going to cost the total economy if construction dragged out for another couple of years?’**”*

*-Project Manager*



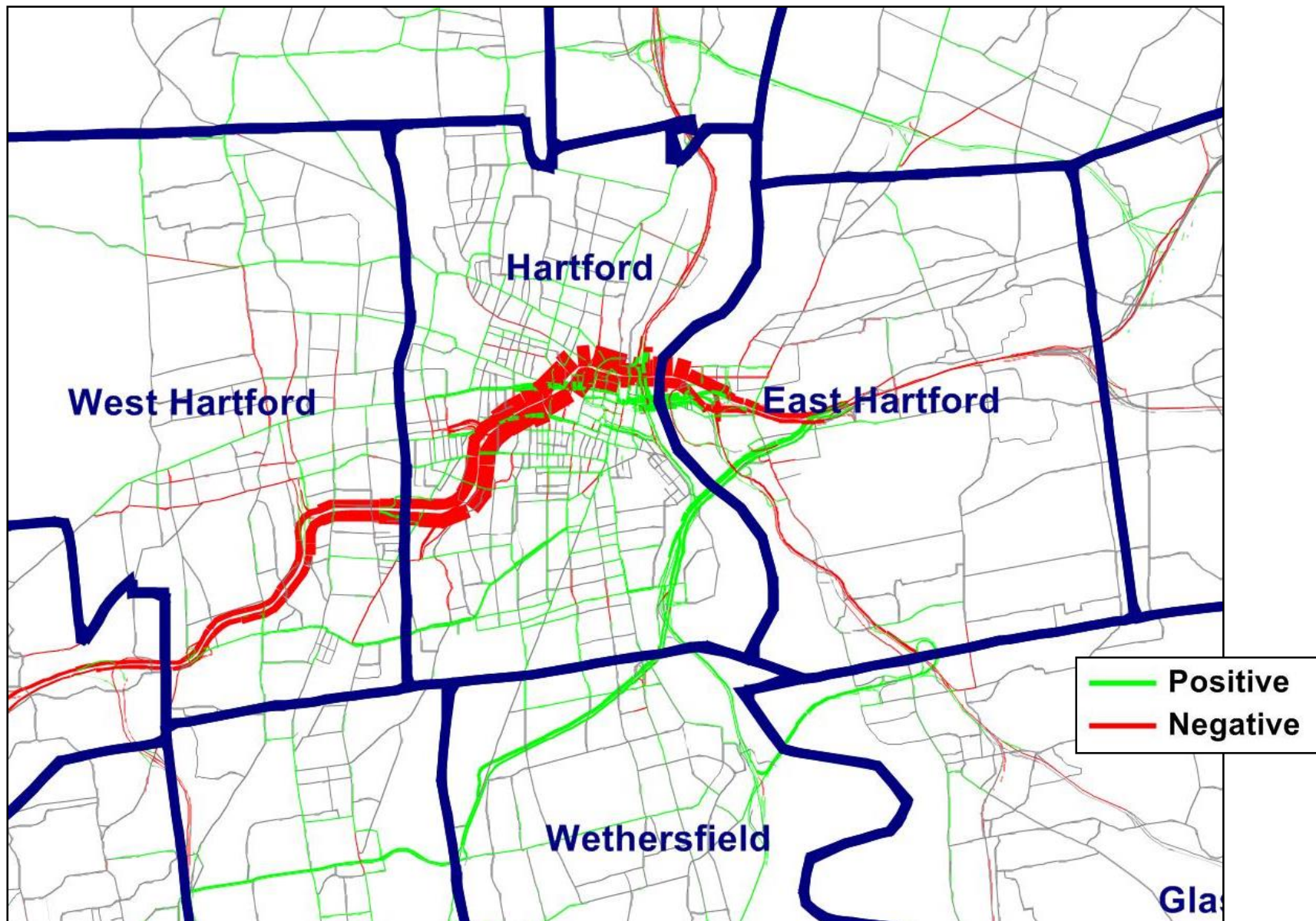
## Considerations

- Traffic Diversion
- Cost/Benefit analysis
- Economic analysis





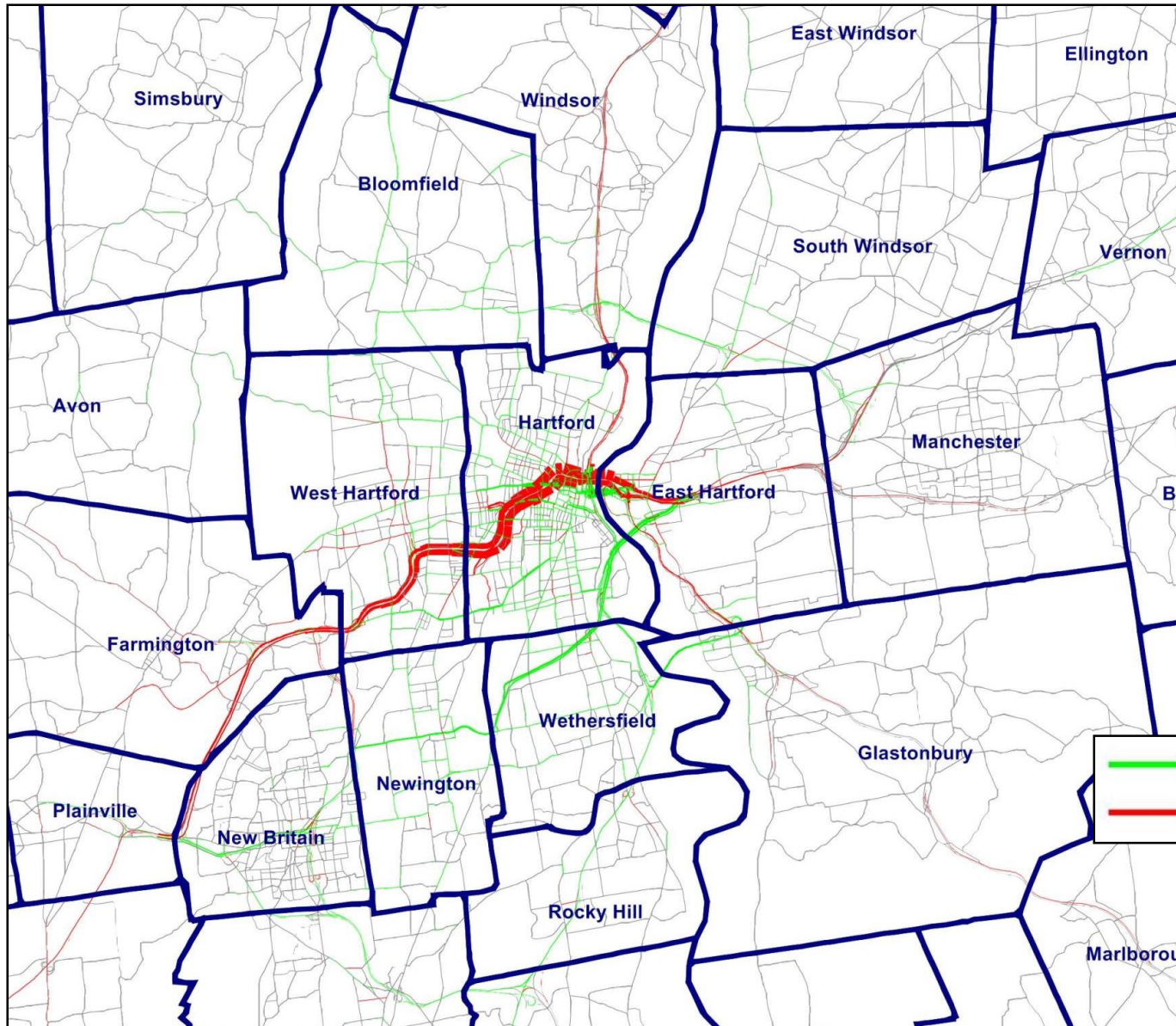
## I-84 HARTFORD PROJECT







## I-84 HARTFORD PROJECT





## Discussion

- Questions
- Engaging regional municipalities moving forward



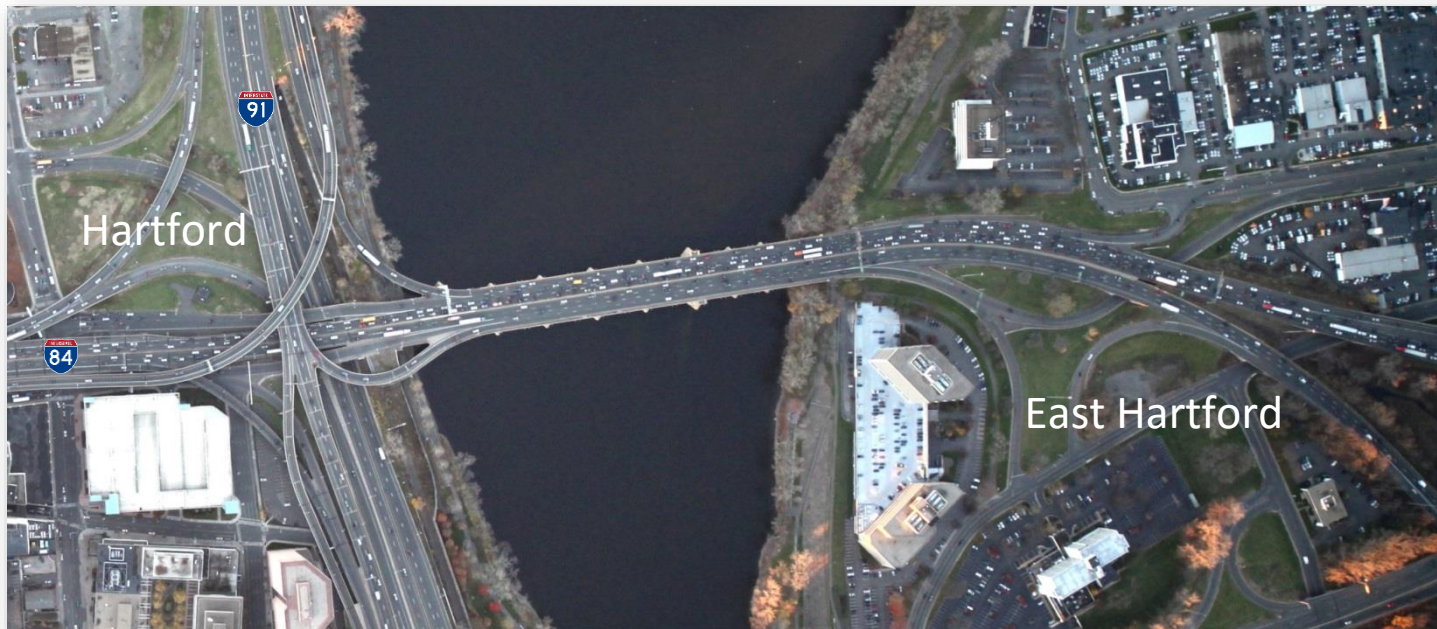


# I-84/I-91 Interchange Study



## I-84/I-91 Interchange Study

- Study of traffic flow and congestion relief at the I-84 / I-91 interchange in Hartford and I-84 in East Hartford.
- State Bond Commission approved \$200K
- Matched by \$800K in federal monies





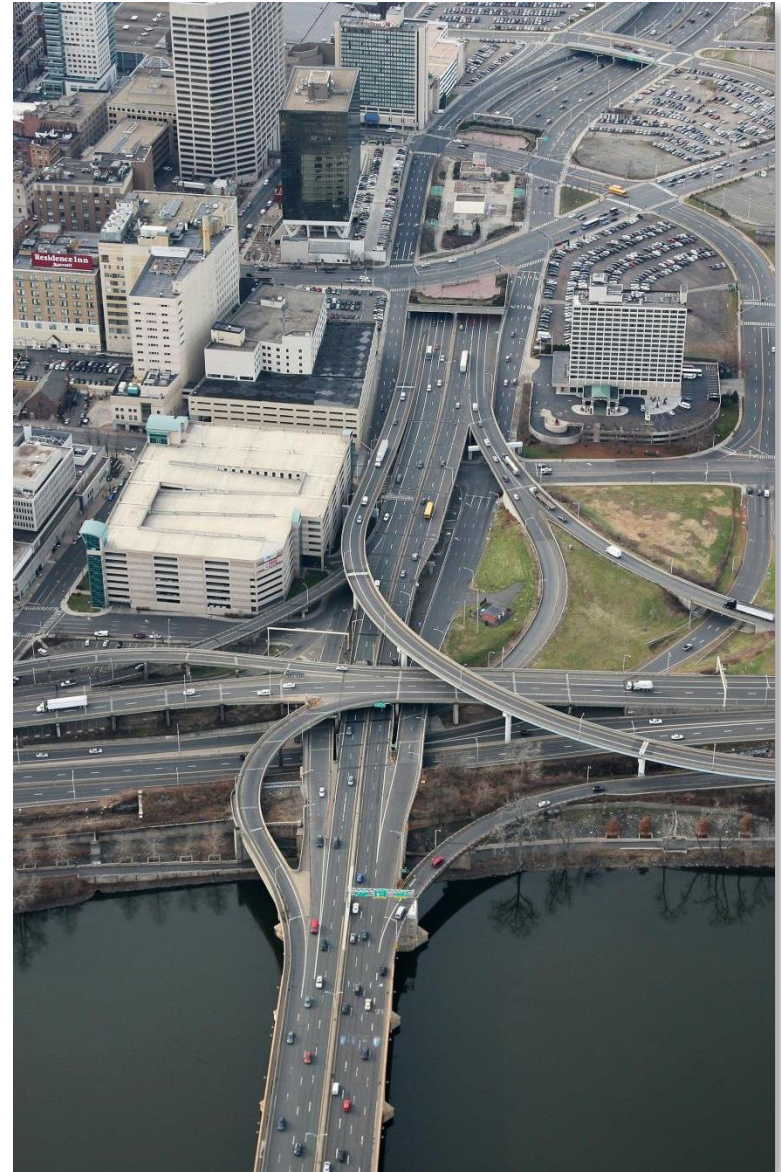
## I-84/I-91 Interchange bottleneck

- I-84 has two through lanes in each direction
- I-91 has two through lanes in each direction





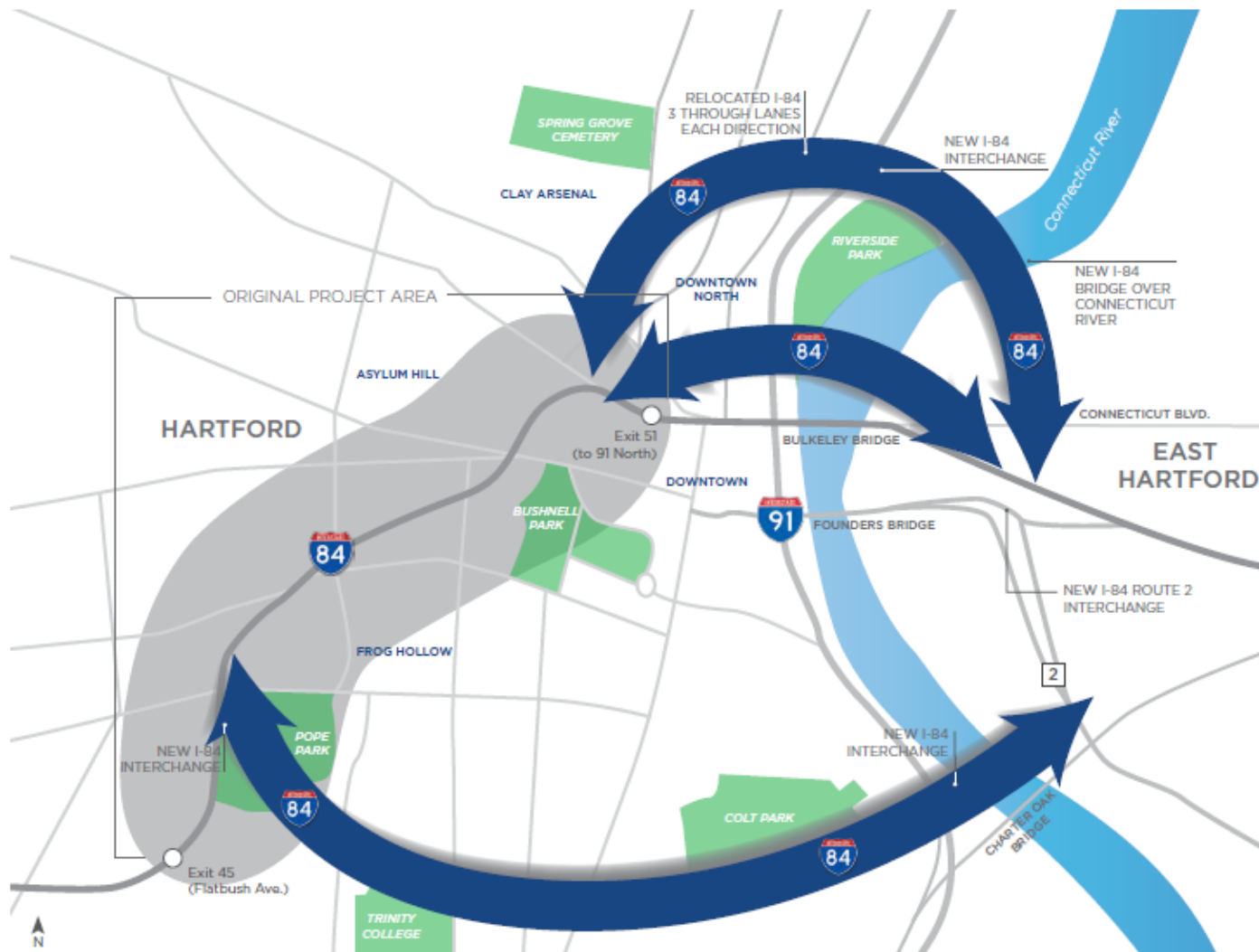
- Constructed in the 1960s; modified in the late 1980s
- Serves 275,000 veh/day
- Physical and environmental constraints





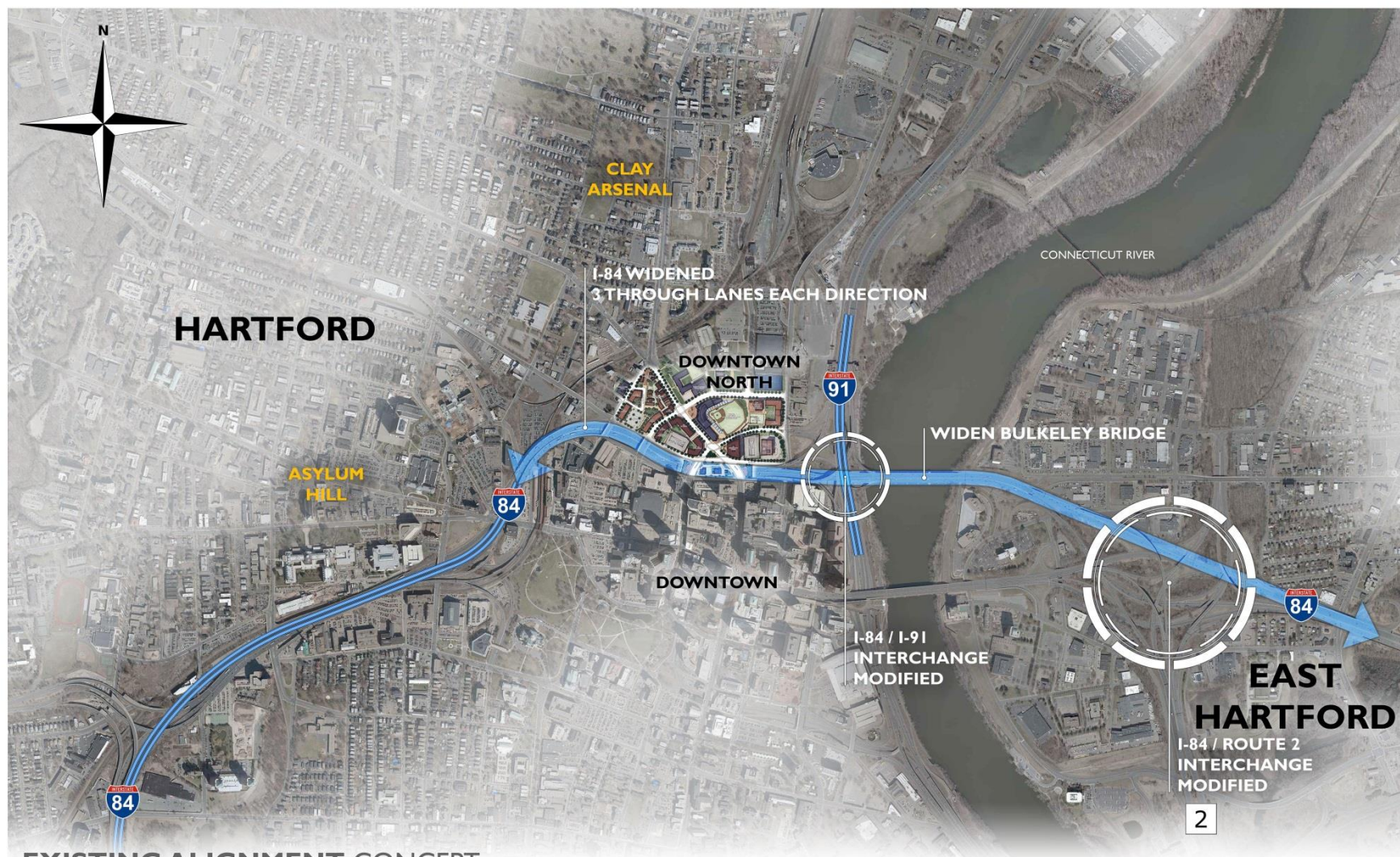


# I-84 / I-91 Interchange Study





# I-84 HARTFORD PROJECT



## EXISTING ALIGNMENT CONCEPT

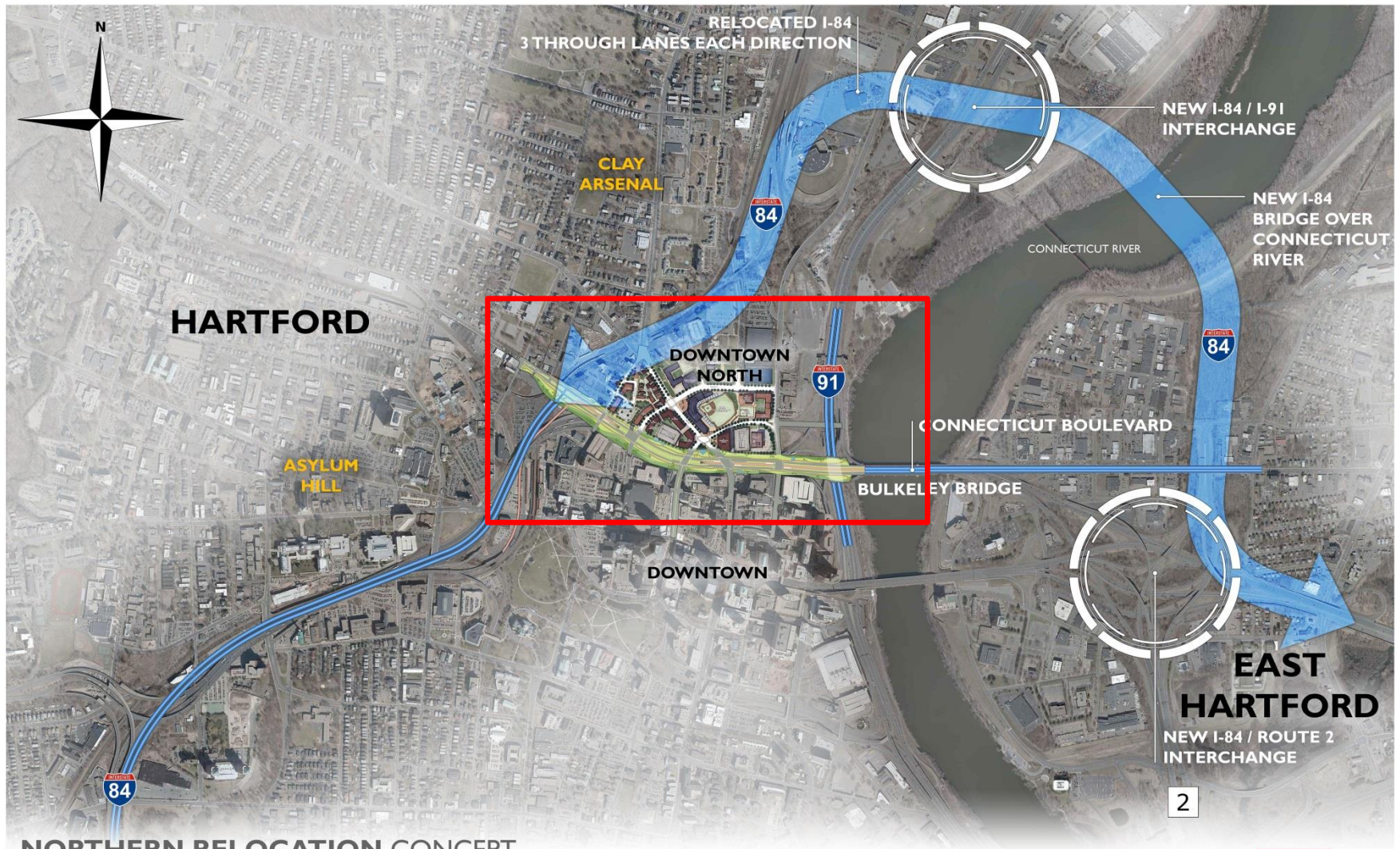
I-84 CAPACITY IMPROVEMENTS

INTERSTATE 84 | HARTFORD, CT





# I-84 HARTFORD PROJECT



## NORTHERN RELOCATION CONCEPT

I-84 CAPACITY IMPROVEMENTS

INTERSTATE 84 | HARTFORD, CT





# I-84 / I-91 Interchange Study



Potential repurposing of existing I-84 through Downtown Hartford





## Discussion

- Questions
- Engaging regional municipalities moving forward